

**CITY OF DE PERE, WISCONSIN**  
**FINANCIAL STATEMENTS AND**  
**SUPPLEMENTARY INFORMATION**  
**YEAR ENDED DECEMBER 31, 2021**



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## INDEPENDENT AUDITORS' REPORT

City Council  
City of De Pere, Wisconsin

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of De Pere, Wisconsin (the City) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### **Report on Prior Year Summarized Information**

We have previously audited the City's 2020 financial statements, and we expressed unmodified opinions on the respective financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information in our report dated September 23, 2021. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2020, is consistent, in all material respects, with the audited financial statements from which it has been derived.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 6 through 13 and the schedules relating to pensions and other postemployment benefits on pages 84 through 86 be presented to supplement the basic financial statements. Such information is the responsibility of management, and although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

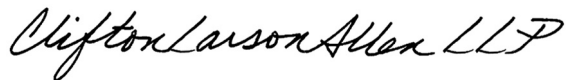
Our audit was conducted for the year ended December 31, 2021 for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The financial information listed in the table of contents as supplementary information for the year ended December 31, 2021 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information as listed in the table of contents is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements for the year ended December 31, 2021 and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole for the year ended December 31, 2021.

We also previously audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of City of De Pere as of and for the year ended December 31, 2020 (not presented herein), and have issued our report thereon dated September 23, 2021, which contained unmodified opinions on the respective financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information. The combining and individual fund financial statements for the year ended December 31, 2020 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2020 financial statements. The combining and individual fund financial statements have been subjected to the auditing procedures applied in the audit of the 2020 basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare those financial statements or to those financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements is fairly stated in all material respects in relation to the basic financial statements as a whole for the year ended December 31, 2020.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 11, 2022, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

**CliftonLarsonAllen LLP**

Green Bay, Wisconsin  
July 11, 2022



## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

**CITY OF DE PERE, WISCONSIN  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
DECEMBER 31, 2021**

As management of the City of De Pere, Wisconsin, we offer readers of the City's basic financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2021.

## **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources as of December 31, 2021 by \$115,733,274 (*net position*). Of this amount, \$6,970,937 (*unrestricted net position*) may be used to meet the City's ongoing obligations to citizens and creditors.
- As of December 31, 2021, the City's governmental funds reported combined ending fund balances of \$17,937,725, an increase of \$3,647,213 in comparison with the prior year. Approximately 12.69% of this total amount, \$2,275,412 is a deficient fund balance (*unassigned fund balance*).
- As of December 31, 2021, unassigned fund balance for the general fund was \$7,017,753 or approximately 40.41% of total general fund expenditures.
- The City's total general-obligation debt increased by \$3,155,000 (7.48%) during 2021. The City issued \$10,270,00 of debt during 2021, and retired \$7,485,000.

## **Overview of the Basic Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains supplemental information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets, liabilities, and deferred outflows/inflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods. (e.g., earned but unused vacation leave.)

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, public works, sanitation, health and human services, culture and recreation, and conservation and development. The business-type activities of the City include the water, wastewater treatment, wastewater collection and stormwater utilities.

**CITY OF DE PERE, WISCONSIN  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
DECEMBER 31, 2021**

The government-wide financial statements can be found on pages 15 - 17 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

It is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains 26 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, debt service fund, pool capital project fund, and public improvements capital project fund, all of which are considered to be major funds. Data from the other 22 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City adopts an annual appropriated budget for all its governmental funds. As part of the basic governmental fund financial statements, budgetary comparison statements have been provided for the general fund to demonstrate compliance with the budget.

The basic governmental fund financial statements can be found on pages 18 - 24 of this report.

**Proprietary funds.** The City maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its water, wastewater treatment plant, stormwater utility, and wastewater utilities. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its health and dental self-insurance funds. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

**CITY OF DE PERE, WISCONSIN  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
DECEMBER 31, 2021**

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the enterprise and internal service funds. The four enterprise funds are considered to be major funds of the City. The two internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of *combining statements* elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 25 - 34 of this report.

***Fiduciary funds.*** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on page 35 and 36 of this report

***Notes to the basic financial statements.*** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 37 - 82 of this report.

***Other information.*** Required supplementary information relating to pensions and other postemployment benefits and the combining statements referred to earlier in connection with nonmajor governmental funds, nonmajor enterprise funds and internal service funds are presented immediately following the notes to the basic financial statements. These statements and schedules can be found on pages 84 - 106.

**CITY OF DE PERE, WISCONSIN  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
DECEMBER 31, 2021**

## Government-wide Financial Analysis

**Net position.** As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$115,733,274 at the close of 2021.

<b>City of De Pere's Net Position (in thousands of dollars)</b>						
	Governmental Activities		Business-type Activities		Totals	
	2021	2020	2021	2020	2021	2020
Current and other assets	\$ 48,872	\$ 44,259	\$ 5,838	\$ 4,292	\$ 54,710	\$ 48,551
Capital assets	77,587	76,138	61,856	60,813	139,443	136,951
<b>Total Assets</b>	<b>126,459</b>	<b>120,397</b>	<b>67,694</b>	<b>65,105</b>	<b>194,153</b>	<b>185,502</b>
Deferred Outflows of Resources	9,937	7,076	1,060	753	10,997	7,829
Other liabilities	4,366	4,738	2,076	1,769	6,442	6,507
Long-term liabilities outstanding	49,757	45,641	1,876	2,697	51,633	48,338
<b>Total Liabilities</b>	<b>54,123</b>	<b>50,379</b>	<b>3,952</b>	<b>4,466</b>	<b>58,075</b>	<b>54,845</b>
Deferred Inflows of Resources	30,022	26,405	1,320	908	31,342	27,313
<b>Net Position</b>						
Net Investment in Capital Assets	34,198	34,005	60,183	58,545	94,381	92,550
Restricted	13,642	5,866	740	506	14,382	6,372
Unrestricted	4,411	10,818	2,559	1,433	6,970	12,251
<b>Total Net Assets</b>	<b>\$ 52,251</b>	<b>\$ 50,689</b>	<b>\$ 63,482</b>	<b>\$ 60,484</b>	<b>\$ 115,733</b>	<b>\$ 111,173</b>

By far the largest portion of the City's net position (81.55%) reflects its investment in capital assets (e.g. land, buildings, machinery and equipment, infrastructure, etc.); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although, the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position (12.43%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* (\$6,970,937) may be used to meet the City's ongoing obligations to citizens and creditors.

**CITY OF DE PERE, WISCONSIN  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
DECEMBER 31, 2021**

**Change in net position.** Governmental activities increased the City's net position by \$1,561,477, while business-type activities increased \$2,998,007. Key elements of the changes in net position are as follows:

<b>City of De Pere's Change in Net Position (In thousands of dollars)</b>						
	Governmental Activities		Business-type Activities		Totals	
	2021	2020	2021	2020	2021	2020
<b>Revenues</b>						
Program Revenues						
Charges for services	\$ 4,631	\$ 3,685	\$ 19,972	\$ 18,736	\$ 24,603	\$ 22,421
Operating grants and contributions	2,664	1,974	-	-	2,664	1,974
Capital grants and contributions	962	4,874	-	153	962	5,027
General Revenues						
Property taxes	13,895	17,169	-	-	13,895	17,169
Other taxes	4,054	285	-	-	4,054	285
Grants and contributions not restricted to specific programs	2,560	2,487	-	-	2,560	2,487
Other	569	516	47	53	616	569
<b>Total Revenues</b>	<b>29,335</b>	<b>30,990</b>	<b>20,019</b>	<b>18,942</b>	<b>49,354</b>	<b>49,932</b>
<b>Expenses</b>						
General government	2,040	2,521	-	-	2,040	2,521
Public safety	8,916	9,741	-	-	8,916	9,741
Public works and sanitation	7,376	9,430	-	-	7,376	9,430
Health and human services	632	543	-	-	632	543
Culture and recreation	3,453	2,675	-	-	3,453	2,675
Conservation and development	5,123	2,832	-	-	5,123	2,832
Interest on long-term debt	978	1,121	-	-	978	1,121
Water utility	-	-	6,055	6,046	6,055	6,046
Wastewater Collection	-	-	8,759	8,343	8,759	8,343
Stormwater utility	-	-	1,462	1,515	1,462	1,515
<b>Total Expenses</b>	<b>28,518</b>	<b>28,863</b>	<b>16,276</b>	<b>15,904</b>	<b>44,794</b>	<b>44,767</b>
Change in Net Position Before Transfers	817	2,127	3,743	3,038	4,560	5,165
Transfers	745	760	(745)	(760)	-	-
<b>Change in Net Position</b>	<b>1,562</b>	<b>2,887</b>	<b>2,998</b>	<b>2,278</b>	<b>4,560</b>	<b>5,165</b>
Net Position - January 1	50,689	47,802	60,484	58,206	111,173	106,008
<b>Net Position - December 31</b>	<b>\$ 52,251</b>	<b>\$ 50,689</b>	<b>\$ 63,482</b>	<b>\$ 60,484</b>	<b>\$ 115,733</b>	<b>\$ 111,173</b>

Property taxes increased by \$533,193 (3.11%) during the year.

**CITY OF DE PERE, WISCONSIN  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
DECEMBER 31, 2021**

## **Financial Analysis of the City's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year.

As of December 31, 2021, the City's governmental funds reported combined ending fund balances of \$17,937,725, an increase of \$3,647,213 in comparison with the prior year. Approximately 12% of this amount (\$2,144,540) constitutes *unassigned fund balance*. The remainder of fund balance is restricted (\$11,560,521) committed (\$1,554,421), or nonspendable (\$2,678,243).

The general fund is the main operating fund of the City. At the end of the current year, unassigned fund balance of the general fund was \$7,017,753 while total fund balance reached \$10,433,631. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 14.96% of total general fund expenditures, while total fund balance represents 60.09% of that same amount.

The fund balance of the City's general fund increased by \$2,552,138 during the current year.

The debt service fund has a total fund balance of \$1,267,703 as of December 31, 2021. The fund balance represents 21.18% of total debt service fund expenditures.

The public improvements fund has a deficit fund balance of \$(323,576). This increased by \$397,045 during the current year. The City intends to fund the deficit with future revenue.

**Proprietary funds.** The City's proprietary funds provide the same type of information found in the City's government-wide financial statements, but in more detail.

Unrestricted net position of the water utility fund at the end of the year amounted to \$(4,009,231). The total increase in net position was \$679,025.

Unrestricted net position of the wastewater treatment plant fund at the end of the year amounted to \$1,050,525. The total increase in net position was \$46,431.

Unrestricted net position of the wastewater utility fund at the end of the year amounted to \$4,033,355. The total increase in net position was \$1,808,203.

Unrestricted net position of the stormwater utility fund at the end of the year amounted to \$1,232,431. The total increase in net position was \$505,557.

**CITY OF DE PERE, WISCONSIN  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
DECEMBER 31, 2021**

## General Fund Budgetary Highlights

Generally the original budget is modified in small amounts. The City allocated a total of \$223,641 from the contingency account to various expenditure accounts in the general fund as approved by the City Council.

During the year, actual revenues were more than budgeted revenues by \$827,366. Actual expenditures were less than budgeted expenditures by \$1,141,603 primarily in general government and public works.

## Capital Asset and Debt Administration

**Capital assets.** The City's investment in capital assets for its governmental and business-type activities as of December 31, 2021 amounts to \$139,443,412 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings, machinery and equipment, vehicles, infrastructure (highways and bridges), and construction in progress. The total increase in the City's investment in capital assets for the current year was \$2,493,172 or 1.82% over last year.

<b>City of De Pere's Capital Assets</b>						
(in thousands of dollars)						
	Governmental Activities		Business-type Activities		Totals	
	2021	2020	2021	2020	2021	2020
Land	\$ 9,369	\$ 9,446	\$ 53	\$ 53	\$ 9,422	\$ 9,499
Construction in progress	-	68	-	-	-	68
Land improvements	13,327	11,273	-	-	13,327	11,273
Buildings	13,104	13,059	892	892	13,996	13,951
Machinery and equipment	6,963	5,620	6,842	6,615	13,805	12,235
Vehicles	6,142	6,186	-	-	6,142	6,186
Infrastructure	86,637	85,092	84,604	82,090	171,241	167,182
Accumulated depreciation	(57,955)	(54,606)	(30,535)	(28,837)	(88,490)	(83,443)
Net Capital Assets	\$ 77,587	\$ 76,138	\$ 61,856	\$ 60,813	\$ 139,443	\$ 136,951



**CITY OF DE PERE, WISCONSIN  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
DECEMBER 31, 2021**

**Long-term debt.** At the end of the current fiscal year, the City had total general obligation debt outstanding of \$45,355,000.

<b>City of De Pere's Outstanding Debt</b>						
General Obligation Debt and Revenue Bonds						
(in thousands of dollars)						
	Governmental Activities		Business-type Activities		Totals	
	2021	2020	2021	2020	2021	2020
General Obligation Debt						
Bonds	\$ 8,735	\$ 11,770	\$ -	\$ -	\$ 8,735	\$ 11,770
Notes	35,280	28,600	1,340	1,830	36,620	30,430
Total General Obligation Debt	44,015	40,370	1,340	1,830	45,355	42,200
Revenue bonds	-	-	-	370	-	370
Total	\$ 44,015	\$ 40,370	\$ 1,340	\$ 2,200	\$ 45,355	\$ 42,570

The City's total general obligation debt increased by \$3,155,000 (7.48%) during the current fiscal year. The key factor in this increase was the newly incurred debt was more than debt retirements.

The City maintains an Aa2 rating from Moody's Investors Service for its general obligation debt.

State statutes limit the amount of general obligation debt the City may issue to 5% of its total equalized valuation. The current debt limitation for the City is \$125,477,315 which is significantly in excess of the City's \$45,355,000 in outstanding general obligation debt.

## **Economic Factors and Next Year's Budgets and Rates**

- The economic condition and outlook of the City has remained fairly stable based on a relatively healthy mix of manufacturing, tourism, service industry, retail, and farming activities which support our tax base.
- Inflationary trends in our region compare favorably to national indices.
- During the current year, unassigned fund balance in the general fund decreased by \$4,162,805 to \$7,017,753.

All of these factors were considered in preparing the City's budget for the 2022 fiscal year.

## **Contacting the City's Financial Management**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Joseph G. Zegers, Finance Director of the City of De Pere, 335 S. Broadway, De Pere, Wisconsin 54115.

## **BASIC FINANCIAL STATEMENTS**

**CITY OF DE PERE, WISCONSIN**  
**STATEMENT OF NET POSITION**  
**DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	Governmental Activities	Business-type Activities	Totals	
			2021	2020
<b>ASSETS</b>				
Cash and Investments	\$ 21,607,702	\$ -	\$ 21,607,702	\$ 15,057,868
Receivables:				
Taxes and Special Charges	14,698,422	-	14,698,422	16,607,369
Delinquent Taxes	6,720	-	6,720	78,462
Accounts	345,272	4,651,085	4,996,357	6,456,112
Special Assessments	1,642,447	-	1,642,447	2,399,626
Loans	388,446	-	388,446	541,716
Other	-	322,435	322,435	373,340
Internal Balances	717,456	(717,456)	-	-
Due from Other Governments	666,239	814,575	1,480,814	928,629
Inventories and Prepaid Items	150,696	26,501	177,197	161,410
Restricted Assets:				
Cash And Investments	3,132,120	150,000	3,282,120	2,885,965
Net Pension Asset	5,516,528	590,003	6,106,531	3,060,705
Capital Assets, Nondepreciable	9,369,077	53,207	9,422,284	9,568,160
Capital Assets, Depreciable	68,217,896	61,803,232	130,021,128	127,382,080
<b>Total Assets</b>	<b>126,459,021</b>	<b>67,693,582</b>	<b>194,152,603</b>	<b>185,501,442</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension Related Amounts	9,216,892	984,049	10,200,941	7,215,550
Other Postemployment Related Amounts	720,118	76,125	796,243	613,608
<b>Total Deferred Outflows of Resources</b>	<b>9,937,010</b>	<b>1,060,174</b>	<b>10,997,184</b>	<b>7,829,158</b>
<b>LIABILITIES</b>				
Accounts Payable	1,385,441	2,052,628	3,438,069	4,964,125
Accrued And Other Current Liabilities	841,586	13,983	855,569	858,538
Due to Other Governments	401	-	401	2,623
Accrued Interest Payable	304,679	8,934	313,613	297,475
Special Deposits	176,614	-	176,614	130,756
Unearned Revenues	1,306,787	-	1,306,787	2,789
Short-Term Note Payable	350,000	-	350,000	250,000
Long-Term Obligations:				
Due Within One Year	5,394,788	515,552	5,910,340	6,085,773
Due in More Than One Year	42,424,859	1,177,135	43,601,994	40,502,716
Other Postemployment Benefits	1,937,540	183,766	2,121,306	1,749,238
<b>Total Liabilities</b>	<b>54,122,695</b>	<b>3,951,998</b>	<b>58,074,693</b>	<b>54,844,033</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Property Taxes Levied For Subsequent Year	17,512,400	-	17,512,400	17,703,485
Pension Related Amounts	12,084,906	1,292,504	13,377,410	9,184,914
Other Postemployment Related Amounts	425,121	26,889	452,010	424,378
<b>Total Deferred Inflows Of Resources</b>	<b>30,022,427</b>	<b>1,319,393</b>	<b>31,341,820</b>	<b>27,312,777</b>
<b>NET POSITION</b>				
Net Investment in Capital Assets	34,197,851	60,182,889	94,380,740	92,550,051
Restricted:				
Debt Service	2,013,967	-	2,013,967	1,636,565
Pension Benefits	5,516,528	590,003	6,106,531	3,060,705
Capital Project - TIDs 5,6,8,11,12,13,14,15,16	4,933,066	-	4,933,066	-
Equipment Replacement	-	150,000	150,000	150,000
Property Tax Relief and Economic Development	191,232	-	191,232	600,051
Development Loans	806,837	-	806,837	910,741
Recreation Scholarship	32,408	-	32,408	28,776
Fire UTV Fund	-	-	-	859
Park Land Acquisition	147,556	-	147,556	132,256
Unrestricted	4,411,464	2,559,473	6,970,937	12,103,786
<b>Total Net Position</b>	<b>\$ 52,250,909</b>	<b>\$ 63,482,365</b>	<b>\$ 115,733,274</b>	<b>\$ 111,173,790</b>

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN**  
**STATEMENT OF ACTIVITIES**  
**YEAR ENDED DECEMBER 31, 2021**  
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020)

FUNCTIONS/PROGRAMS	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental Activities:				
General Government	\$ 2,039,966	\$ 564,078	\$ -	\$ -
Public Safety	8,915,833	2,245,074	528,174	-
Public Works	6,755,788	969,786	1,837,410	895,379
Sanitation	620,070	-	218,658	-
Health and Human Services	632,768	1,439	78,536	-
Culture and Recreation	3,452,980	798,164	1,101	-
Conservation and Development	5,122,946	52,676	-	66,783
Interest and Fiscal Charges	977,824	-	-	-
Total Governmental Activities	28,518,175	4,631,217	2,663,879	962,162
Business-Type Activities:				
Water Utility	6,055,040	7,209,537	-	-
Wastewater Collection	8,758,967	10,811,070	-	-
Stormwater Utility	1,461,695	1,951,031	-	-
Total Business-Type Activities	16,275,702	19,971,638	-	-
Total	\$ 44,793,877	\$ 24,602,855	\$ 2,663,879	\$ 962,162

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN**  
**STATEMENT OF ACTIVITIES (CONTINUED)**  
**YEAR ENDED DECEMBER 31, 2021**  
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020)

FUNCTIONS/PROGRAMS	Net (Expense) Revenue and Changes in Net Position			
	Governmental Activities	Business-type Activities	Totals	
			2021	2020
Governmental Activities:				
General Government	\$ (1,475,888)	\$ -	\$ (1,475,888)	\$ (2,044,391)
Public Safety	(6,142,585)	-	(6,142,585)	(7,734,945)
Public Works	(3,053,213)	-	(3,053,213)	(3,617,831)
Sanitation	(401,412)	-	(401,412)	(539,438)
Health and Human Services	(552,793)	-	(552,793)	(467,750)
Culture and Recreation	(2,653,715)	-	(2,653,715)	(2,367,018)
Conservation and Development	(5,003,487)	-	(5,003,487)	(436,262)
Interest and Fiscal Charges	(977,824)	-	(977,824)	(1,121,501)
Total Governmental Activities	(20,260,917)	-	(20,260,917)	(18,329,136)
Business-Type Activities:				
Water Utility	-	1,154,497	1,154,497	741,411
Wastewater Collection	-	2,052,103	2,052,103	1,917,189
Stormwater Utility	-	489,336	489,336	326,519
Total Business-Type Activities	-	3,695,936	3,695,936	2,985,119
Total	(20,260,917)	3,695,936	(16,564,981)	(15,344,017)
<b>GENERAL REVENUES</b>				
Taxes:				
Property Taxes	13,895,296	-	13,895,296	13,702,358
Tax Increments	3,806,983	-	3,806,983	3,466,728
Sales Tax	208	-	208	1,749
Other Taxes	246,291	-	246,291	282,999
Federal and State Grants and Other				
Contributions not Restricted to				
Specific Functions	2,559,921	-	2,559,921	2,487,061
Interest and Investment Earnings	(17,801)	46,706	28,905	411,591
Miscellaneous	228,932	-	228,932	99,699
Gain on Sale of Asset	357,929	-	357,929	57,500
Transfers	744,635	(744,635)	-	-
Total General Revenues and Transfers	21,822,394	(697,929)	21,124,465	20,509,685
<b>CHANGE IN NET POSITION</b>	1,561,477	2,998,007	4,559,484	5,165,668
Net Position - Beginning of Year	50,689,432	60,484,358	111,173,790	106,008,122
<b>NET POSITION - END OF YEAR</b>	<u>\$ 52,250,909</u>	<u>\$ 63,482,365</u>	<u>\$ 115,733,274</u>	<u>\$ 111,173,790</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2021  
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	General	Debt Service	Public Improvements
<b>ASSETS</b>			
Cash and Investments	\$ 11,272,665	\$ -	\$ -
Restricted Cash and Investments	-	2,318,646	-
Receivables:			
Taxes and Special Charges	5,981,355	3,869,027	942,276
Delinquent Taxes	6,720	-	-
Accounts	327,430	-	-
Due from other governments	666,239	-	-
Special Assessments	61,294	-	668,918
Loans	-	-	-
Due from Other Funds	2,643,212	-	-
Advance to Other Funds	27,821	-	-
Inventories and Prepaid Items	150,696	-	-
	<u>21,137,432</u>	<u>6,187,673</u>	<u>1,611,194</u>
Total Assets	<u>\$ 21,137,432</u>	<u>\$ 6,187,673</u>	<u>\$ 1,611,194</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>			
Liabilities:			
Accounts Payable	\$ 540,727	\$ -	\$ 252,558
Accrued and Other Current Liabilities	848,396	-	-
Due to Other Funds	-	-	71,018
Due to Other Governments	401	-	-
Special Deposits	168,944	-	-
Unearned Revenues	-	-	-
Short-Term Note Payable	350,000	-	-
Total Liabilities	<u>1,908,468</u>	<u>-</u>	<u>323,576</u>
Deferred Inflows Of Resources			
Property Taxes Levied for Subsequent Year	8,795,333	3,869,027	942,276
Loans Receivable	-	-	-
Special Assessments	-	-	668,918
Total Deferred Inflows of Resources	<u>8,795,333</u>	<u>3,869,027</u>	<u>1,611,194</u>
Fund Balances:			
Nonspendable	2,678,243	-	-
Restricted	223,641	2,318,646	-
Committed	513,994	-	-
Unassigned	7,017,753	-	(323,576)
Total Fund Balances	<u>10,433,631</u>	<u>2,318,646</u>	<u>(323,576)</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 21,137,432</u>	<u>\$ 6,187,673</u>	<u>\$ 1,611,194</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS (CONTINUED)**  
**DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	Other Governmental Funds	Totals 2021	2020
<b>ASSETS</b>			
Cash and Investments	\$ 7,933,421	\$ 19,206,086	\$ 10,251,350
Restricted Cash and Investments	813,474	3,132,120	2,523,245
Receivables:			
Taxes and Special Charges	3,905,764	14,698,422	16,607,369
Delinquent Taxes	-	6,720	78,462
Accounts	18,672	346,102	1,741,236
Due from other governments	-	666,239	-
Special Assessments	912,235	1,642,447	2,399,626
Loans	388,446	388,446	541,716
Due from Other Funds	2,859,889	5,503,101	8,351,920
Advance to Other Funds	-	27,821	27,821
Inventories and Prepaid Items	-	150,696	136,159
	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total Assets	<u>\$ 16,831,901</u>	<u>\$ 45,768,200</u>	<u>\$ 42,658,904</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>			
Liabilities:			
Accounts Payable	\$ 345,721	\$ 1,139,006	\$ 3,084,130
Accrued and Other Current Liabilities	1,690	850,086	856,138
Due to Other Funds	2,989,519	3,060,537	3,437,739
Due to Other Governments	-	401	2,623
Special Deposits	-	168,944	124,058
Unearned Revenues	1,306,787	1,306,787	2,789
Short-Term Note Payable	-	350,000	250,000
Total Liabilities	<u>6,116,432</u>	<u>8,348,476</u>	<u>7,757,477</u>
Deferred Inflows Of Resources			
Property Taxes Levied for Subsequent Year	3,905,764	17,512,400	17,703,485
Loans Receivable	388,446	388,446	541,716
Special Assessments	912,235	1,581,153	2,365,714
Total Deferred Inflows of Resources	<u>5,206,445</u>	<u>19,481,999</u>	<u>20,610,915</u>
Fund Balances:			
Nonspendable	-	2,678,243	197,892
Restricted	9,018,234	11,560,521	8,819,151
Committed	1,040,427	1,554,421	2,501,215
Unassigned	(4,549,637)	2,144,540	2,772,254
Total Fund Balances	<u>5,509,024</u>	<u>17,937,725</u>	<u>14,290,512</u>
	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 16,831,901</u>	<u>\$ 45,768,200</u>	<u>\$ 42,658,904</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS (CONTINUED)**  
**DECEMBER 31, 2021**  
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)

	<u>2021</u>	<u>2020</u>
<b>RECONCILIATION TO THE STATEMENT OF NET POSITION</b>		
Total Fund Balances as Shown on Previous Page	\$ 17,937,725	\$ 14,290,512
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.	77,586,973	76,137,661
Other long-term assets are not available to pay current period expenditures and therefore are deferred in the funds.	1,969,599	2,907,430
Net position of the internal service fund is reported in the Statement of Net Position as governmental activities	1,874,967	2,136,437
Some deferred outflows and inflows of resources reflect changes in long-term liabilities and are not reported in the funds.		
Deferred Outflows Related to Pensions	9,216,892	6,520,450
Deferred Inflows Related to Pensions	(12,084,906)	(8,304,037)
Deferred Outflows Related to Other Postemployment Benefits	720,118	555,661
Deferred Inflows Related to Other Postemployment Benefits	(425,121)	(397,164)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Bonds and Notes Payable	(44,015,000)	(40,370,000)
Capital Leases Payable	-	(65,401)
Premium on Debt	(1,865,500)	(1,749,348)
Compensated Absences	(1,939,147)	(1,850,151)
Net Pension Liability (Asset)	5,516,528	2,767,169
Other Postemployment Benefit	(1,937,540)	(1,606,153)
Accrued Interest on Long-Term Obligations	(304,679)	(283,634)
Net Position of Governmental Activities as Reported on the Statement of Net Position (see Page 15)	<u>\$ 52,250,909</u>	<u>\$ 50,689,432</u>

See accompanying Notes to Basic Financial Statements.



**CITY OF DE PERE, WISCONSIN**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**YEAR ENDED DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	General	Debt Service	Public Improvements
<b>REVENUES</b>			
Taxes	\$ 8,346,552	\$ 3,869,027	\$ 942,276
Special Assessments	-	-	1,509,891
Intergovernmental	4,349,954	-	492,724
Licenses and Permits	1,046,324	-	-
Fines and Forfeits	409,761	-	-
Public Charges for Services	1,883,072	-	-
Intergovernmental Charges for Services	1,433,393	-	-
Miscellaneous	56,503	-	247,416
Total Revenues	<u>17,525,559</u>	<u>3,869,027</u>	<u>3,192,307</u>
<b>EXPENDITURES</b>			
Current:			
General Government	1,956,733	-	-
Public Safety	9,519,570	-	-
Public Works	1,863,127	-	-
Sanitation	648,644	-	-
Health and Human Services	655,284	-	-
Culture and Recreation	2,357,199	-	-
Conservation and Development	363,956	-	-
Debt Service:			
Principal	-	4,920,000	-
Interest and Fiscal Charges	-	1,063,996	40,015
Capital Outlay	-	-	3,256,671
Total Expenditures	<u>17,364,513</u>	<u>5,983,996</u>	<u>3,296,686</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	161,046	(2,114,969)	(104,379)
<b>OTHER FINANCING SOURCES (USES)</b>			
Long-Term Debt Issued	-	1,705,000	598,000
Premium on Debt Issued	-	92,804	153,424
Payment to Current Noteholder	-	(1,705,000)	-
Payment to Advance Refunding			
Escrow Agent	-	-	-
Proceeds from Sale of Capital Assets	-	-	-
Transfers in	2,398,237	3,531,040	-
Transfers out	(7,145)	(900,000)	(250,000)
Total Other Financing Sources (Uses)	<u>2,391,092</u>	<u>2,723,844</u>	<u>501,424</u>
<b>NET CHANGE IN FUND BALANCES</b>	2,552,138	608,875	397,045
Fund Balances - Beginning of Year	<u>7,881,493</u>	<u>1,709,771</u>	<u>(720,621)</u>
<b>FUND BALANCES - END OF YEAR</b>	<u><u>\$ 10,433,631</u></u>	<u><u>\$ 2,318,646</u></u>	<u><u>\$ (323,576)</u></u>

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS (CONTINUED)**  
**YEAR ENDED, DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	Other Governmental Funds	Totals 2021	2020
<b>REVENUES</b>			
Taxes	\$ 4,606,942	\$ 17,764,797	\$ 17,238,070
Special Assessments	-	1,509,891	3,702,494
Intergovernmental	364,538	5,207,216	4,493,472
Licenses and Permits	73,576	1,119,900	1,063,242
Fines and Forfeits	-	409,761	338,891
Public Charges for Services	15,300	1,898,372	1,273,183
Intergovernmental Charges for Services	-	1,433,393	1,275,129
Miscellaneous	251,327	555,246	562,351
Total Revenues	<u>5,311,683</u>	<u>29,898,576</u>	<u>29,946,832</u>
<b>EXPENDITURES</b>			
Current:			
General Government	-	1,956,733	2,380,629
Public Safety	-	9,519,570	9,351,404
Public Works	-	1,863,127	2,538,102
Sanitation	-	648,644	760,258
Health and Human Services	-	655,284	550,683
Culture and Recreation	123,539	2,480,738	2,136,970
Conservation and Development	4,580,246	4,944,202	2,362,643
Debt Service:			
Principal	-	4,920,000	5,085,000
Interest and Fiscal Charges	83,416	1,187,427	1,195,606
Capital Outlay	4,926,577	8,183,248	14,662,798
Total Expenditures	<u>9,713,778</u>	<u>36,358,973</u>	<u>41,024,093</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	(4,402,095)	(6,460,397)	(11,077,261)
<b>OTHER FINANCING SOURCES (USES)</b>			
Long-Term Debt Issued	7,967,000	10,270,000	11,010,000
Premium on Debt Issued	100,572	346,800	314,293
Payment to Current Noteholder	-	(1,705,000)	-
Payment to Advance Refunding Escrow Agent	-	-	(1,854,885)
Proceeds from Sale of Capital Assets	451,175	451,175	57,500
Transfers in	2,992,145	8,921,422	8,517,099
Transfers out	(7,019,642)	(8,176,787)	(7,757,593)
Total Other Financing Sources (Uses)	<u>4,491,250</u>	<u>10,107,610</u>	<u>10,286,414</u>
<b>NET CHANGE IN FUND BALANCES</b>	89,155	3,647,213	(790,847)
Fund Balances - Beginning of Year	<u>5,419,869</u>	<u>14,290,512</u>	<u>15,081,359</u>
<b>FUND BALANCES - END OF YEAR</b>	<u>\$ 5,509,024</u>	<u>\$ 17,937,725</u>	<u>\$ 14,290,512</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS (CONTINUED)**  
**YEAR ENDED, DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	<u>2021</u>	<u>2020</u>
<b>RECONCILIATION TO THE STATEMENT OF ACTIVITIES</b>		
Net Change in Fund Balances as Shown on Previous Page	\$ 3,647,213	\$ (790,847)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.		
Capital Assets Reported as Capital Outlay in Governmental Fund Statements	5,240,667	9,620,910
Depreciation Expense Reported in the Statement of Activities	(3,701,359)	(3,272,746)
Net Book Value of Disposals	(89,996)	-
Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the Statement of Activities when earned.	(937,831)	1,290,287
Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.		
Long-Term Debt Issued	(10,270,000)	(11,010,000)
Premium on Debt Issued	(346,800)	(314,293)
Principal Repaid	6,625,000	6,855,000
Capital Leases Paid	65,401	90,980
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds:		
Accrued Interest on Long-Term Debt	(21,045)	(39,420)
Amortization of Debt Premium	230,648	198,410
Compensated Absences	(88,996)	(106,899)
Net Pension Asset	2,749,359	2,767,169
Net Pension Liability	-	3,032,857
Deferred Outflows of Resources Related to Pensions	2,696,442	(1,696,705)
Deferred Inflows of Resources Related to Pensions	(3,780,869)	(4,097,818)
Other Postemployment Benefits	(331,387)	(495,215)
Deferred Outflows of Resources Related to Other Postemployment Benefits	164,457	422,607
Deferred Inflows of Resources Related to Other Postemployment Benefits	(27,957)	(4,424)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of the Internal service funds is reported with governmental activities.	<u>(261,470)</u>	<u>437,651</u>
Change in Net Position of Governmental Activities as Reported in the Statement of Activities (see Pages 16 - 17)	<u>\$ 1,561,477</u>	<u>\$ 2,887,504</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**BUDGET AND ACTUAL - GENERAL FUND**  
**YEAR ENDED DECEMBER 31, 2021**  
**(WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Budget			Variance Final Budget - Positive (Negative)	2020 Actual
	Original	Final	Actual		
<b>REVENUES</b>					
Taxes	\$ 8,355,517	\$ 8,355,517	\$ 8,346,552	\$ (8,965)	\$ 8,215,874
Intergovernmental	3,374,551	3,374,551	4,349,954	975,403	3,839,196
Licenses and Permits	913,450	913,450	1,046,324	132,874	976,936
Fines and Forfeits	410,000	410,000	409,761	(239)	338,891
Public Charges for Services	1,539,045	1,539,045	1,883,072	344,027	1,245,083
Intergovernmental Charges for Services	1,422,690	1,422,690	1,433,393	10,703	1,275,129
Miscellaneous	682,940	682,940	56,503	(626,437)	406,761
Total Revenues	16,698,193	16,698,193	17,525,559	827,366	16,297,870
<b>EXPENDITURES</b>					
Current:					
General Government	2,317,446	2,317,446	1,956,733	360,713	2,380,629
Public Safety	9,677,115	9,677,115	9,519,570	157,545	9,351,404
Public Works	2,310,722	2,310,722	1,863,127	447,595	2,538,102
Sanitation	757,852	757,852	648,644	109,208	760,258
Health and Human Services	569,653	569,653	655,284	(85,631)	550,683
Culture and Recreation	2,494,465	2,494,465	2,357,199	137,266	2,002,992
Conservation and Development	378,863	378,863	363,956	14,907	387,355
Total Expenditures	18,506,116	18,506,116	17,364,513	1,141,603	17,971,423
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	(1,807,923)	(1,807,923)	161,046	1,968,969	(1,673,553)
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	1,806,400	1,806,400	2,398,237	591,837	1,820,906
Transfers out	-	-	(7,145)	(7,145)	(104,987)
Total Other Financing Sources (Uses)	1,806,400	1,806,400	2,391,092	584,692	1,715,919
<b>NET CHANGE IN FUND BALANCE</b>	(1,523)	(1,523)	2,552,138	2,553,661	42,366
Fund Balance - Beginning of Year	7,881,493	7,881,493	7,881,493	-	7,839,127
<b>FUND BALANCE - END OF YEAR</b>	<u>\$ 7,879,970</u>	<u>\$ 7,879,970</u>	<u>\$ 10,433,631</u>	<u>\$ 2,553,661</u>	<u>\$ 7,881,493</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Enterprise Funds			
	Water Utility	Wastewater Treatment Plant Utility	Wastewater Utility	Stormwater Utility
<b>ASSETS</b>				
Current Assets:				
Cash and Investments	\$ -	\$ -	\$ -	\$ -
Receivables:				
Customer Accounts	2,018,595	-	2,632,490	-
Other	322,435	-	-	-
Due from Other Funds	-	235,950	2,704,352	1,479,650
Due from Other Governments	-	814,575	-	-
Inventories and Prepaid Items	26,501	-	-	-
Total Current Assets	2,367,531	1,050,525	5,336,842	1,479,650
Noncurrent Assets:				
Restricted Assets:				
Cash and Investments	-	-	150,000	-
Other Assets:				
Net Pension Asset	231,934	-	179,172	178,897
Capital Assets:				
Nondepreciable	53,207	-	-	-
Depreciable	28,369,062	-	19,392,503	14,041,667
Total Capital Assets	28,422,269	-	19,392,503	14,041,667
Total Assets	31,021,734	1,050,525	25,058,517	15,700,214
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension Related Amounts	386,408	-	298,551	299,090
Other Postemployment Related Amounts	29,925	-	23,118	23,082
Total Deferred Outflows of Resources	416,333	-	321,669	322,172

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS (CONTINUED)**  
**DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Totals		Governmental Activities - Internal Service Funds	
	2021	2020	2021	2020
<b>ASSETS</b>				
Current Assets:				
Cash and Investments	\$ -	\$ 2,214,567	\$ 2,401,616	\$ 2,591,951
Receivables:				
Customer Accounts	4,651,085	4,716,678	-	-
Other	322,435	373,340	-	-
Due from Other Funds	4,419,952	-	-	-
Due from Other Governments	814,575	928,629	-	-
Inventories and Prepaid Items	26,501	25,251	-	-
Total Current Assets	10,234,548	8,258,465	2,401,616	2,591,951
Noncurrent Assets:				
Restricted Assets:				
Cash and Investments	150,000	362,720	-	-
Other Assets:				
Net Pension Asset	590,003	293,536	-	-
Capital Assets:				
Nondepreciable	53,207	53,207	-	-
Depreciable	61,803,232	60,759,372	-	-
Total Capital Assets	61,856,439	60,812,579	-	-
Total Assets	72,830,990	69,727,300	2,401,616	2,591,951
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension Related Amounts	984,049	695,100	-	-
Other Postemployment Related Amounts	76,125	57,947	-	-
Total Deferred Outflows of Resources	1,060,174	753,047	-	-

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS (CONTINUED)**  
**DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	Enterprise Funds			
	Water Utility	Wastewater Treatment Plant Utility	Wastewater Utility	Stormwater Utility
<b>LIABILITIES</b>				
Current Liabilities:				
Accounts Payable	\$ 732,962	\$ -	\$ 1,295,766	\$ 23,900
Accrued and Other Current Liabilities	5,685	-	4,321	3,977
Due to Other Funds	5,389,801	-	-	-
Current Portion of Long-Term Debt	102,700	-	412,852	-
Accrued Interest Payable	3,467	-	5,467	-
Total Current Liabilities	<u>6,234,615</u>	<u>-</u>	<u>1,718,406</u>	<u>27,877</u>
Long-Term Obligations, Less Current Portion:				
Advance from Other Funds	-	-	-	-
General Obligation Debt	429,873	-	446,843	-
Compensated Absences	101,241	-	107,035	92,143
Other Postemployment Benefits	72,240	-	55,806	55,720
Total Long-Term Liabilities	<u>603,354</u>	<u>-</u>	<u>609,684</u>	<u>147,863</u>
Total Liabilities	6,837,969	-	2,328,090	175,740
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension Related Amounts	508,092	-	392,508	391,904
Other Postemployment Related Amounts	<u>10,570</u>	<u>-</u>	<u>8,166</u>	<u>8,153</u>
Total Deferred Inflows of Resources	518,662	-	400,674	400,057
<b>NET POSITION</b>				
Net Investment in Capital Assets	27,858,733	-	18,288,895	14,035,261
Restricted	231,934	-	329,172	178,897
Unrestricted	<u>(4,009,231)</u>	<u>1,050,525</u>	<u>4,033,355</u>	<u>1,232,431</u>
Total Net Position	<u>\$ 24,081,436</u>	<u>\$ 1,050,525</u>	<u>\$ 22,651,422</u>	<u>\$ 15,446,589</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS (CONTINUED)**  
**DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	Totals		Governmental Activities - Internal Service Funds	
	2021	2020	2021	2020
<b>LIABILITIES</b>				
Current Liabilities:				
Accounts Payable	\$ 2,052,628	\$ 1,743,904	\$ 246,435	\$ 136,091
Accrued and Other Current Liabilities	13,983	10,900	-	-
Due to Other Funds	5,389,801	4,914,181	-	-
Current Portion of Long-Term Debt	515,552	875,552	-	-
Accrued Interest Payable	8,934	13,841	-	-
Total Current Liabilities	<u>7,980,898</u>	<u>7,558,378</u>	<u>246,435</u>	<u>136,091</u>
Long-Term Obligations, Less Current Portion:				
Advance from Other Funds	-	-	27,821	27,821
General Obligation Debt	876,716	1,392,268	-	-
Compensated Absences	300,419	285,769	-	-
Other Postemployment Benefits	183,766	143,085	-	-
Total Long-Term Liabilities	<u>1,360,901</u>	<u>1,821,122</u>	<u>27,821</u>	<u>27,821</u>
Total Liabilities	9,341,799	9,379,500	274,256	163,912
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension Related Amounts	1,292,504	880,877	-	-
Other Postemployment Related Amounts	<u>26,889</u>	<u>27,214</u>	<u>-</u>	<u>-</u>
Total Deferred Inflows of Resources	1,319,393	908,091	-	-
<b>NET POSITION</b>				
Net Investment in Capital Assets	60,182,889	58,544,759	-	-
Restricted	740,003	653,964	-	-
Unrestricted	<u>2,307,080</u>	<u>994,033</u>	<u>2,127,360</u>	<u>2,428,039</u>
Total Net Position	63,229,972	60,192,756	<u>\$ 2,127,360</u>	<u>\$ 2,428,039</u>
Adjustment to reflect the consolidation of internal Service Fund Activities Related to Enterprise Funds	<u>252,393</u>	<u>291,602</u>		
Net Position of Business-Type Activities as Reported on the Statement of Net Position (see Page 15)	<u>\$ 63,482,365</u>	<u>\$ 60,484,358</u>		

See accompanying Notes to Basic Financial Statements.



**CITY OF DE PERE, WISCONSIN**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	Enterprise Funds			
	Water Utility	Wastewater Treatment Plant Utility	Wastewater Utility	Stormwater Utility
<b>OPERATING REVENUES</b>				
Charges for Services	\$ 6,873,630	\$ -	\$ 7,507,905	\$ 1,951,031
Other	335,907	-	3,303,165	-
Total Operating Revenues	7,209,537	-	10,811,070	1,951,031
<b>OPERATING EXPENSES</b>				
Claims and Administrative Fees	-	-	-	-
Operation and Maintenance	5,222,576	-	8,075,738	945,624
Depreciation	742,558	-	661,220	501,850
Taxes	54,419	-	-	-
Total Operating Expenses	6,019,553	-	8,736,958	1,447,474
<b>OPERATING INCOME (LOSS)</b>	1,189,984	-	2,074,112	503,557
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Interest Income	275	46,431	-	-
Interest and Fiscal Charges	(22,327)	-	(10,181)	-
Total Nonoperating Revenues (Expenses)	(22,052)	46,431	(10,181)	-
<b>INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS</b>	1,167,932	46,431	2,063,931	503,557
Capital contributions	-	-	-	-
Transfers in	-	-	-	-
Transfers out	(488,907)	-	(255,728)	-
<b>CHANGE IN NET POSITION</b>	679,025	46,431	1,808,203	503,557
Net Position - January 1, as Originally Presented	23,402,411	1,004,094	20,843,219	14,943,032
Cumulative effect of change in accounting principle	-	-	-	-
Net Position - Beginning of Year	23,402,411	1,004,094	20,843,219	14,943,032
<b>NET POSITION - END OF YEAR</b>	<u>\$ 24,081,436</u>	<u>\$ 1,050,525</u>	<u>\$ 22,651,422</u>	<u>\$ 15,446,589</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS (CONTINUED)**  
**YEAR ENDED DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	Totals		Governmental Activities - Internal Service Funds	
	2021	2020	2021	2020
<b>OPERATING REVENUES</b>				
Charges for Services	\$ 16,332,566	\$ 15,862,725	\$ 1,880,436	\$ 2,414,808
Other	3,639,072	2,873,567	-	-
Total Operating Revenues	19,971,638	18,736,292	1,880,436	2,414,808
<b>OPERATING EXPENSES</b>				
Claims and Administrative Fees	-	-	2,194,208	1,915,108
Operation and Maintenance	14,243,938	13,864,150	-	-
Depreciation	1,905,628	1,979,125	-	-
Taxes	54,419	54,034	-	-
Total Operating Expenses	16,203,985	15,897,309	2,194,208	1,915,108
<b>OPERATING INCOME (LOSS)</b>	3,767,653	2,838,983	(313,772)	499,700
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Interest Income	46,706	52,551	13,093	692
Interest and Fiscal Charges	(32,508)	(69,686)	-	-
Total Nonoperating Revenues (Expenses)	14,198	(17,135)	13,093	692
<b>INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS</b>	3,781,851	2,821,848	(300,679)	500,392
Capital contributions	-	153,081	-	-
Transfers in	-	481,455	-	-
Transfers out	(744,635)	(1,240,961)	-	-
<b>CHANGE IN NET POSITION</b>	3,037,216	2,215,423	(300,679)	500,392
Net Position - January 1, as Originally Presented	60,192,756	57,977,333	2,428,039	1,927,647
Cumulative effect of change in accounting principle	-	-	-	-
Net Position - Beginning of Year	60,192,756	57,977,333	2,428,039	1,927,647
<b>NET POSITION - END OF YEAR</b>	<u>\$ 63,229,972</u>	<u>\$ 60,192,756</u>	<u>\$ 2,127,360</u>	<u>\$ 2,428,039</u>
Change in Net Position, per Above	\$ 3,037,216	\$ 2,215,423		
Adjustment to Reflect the Consolidation of Internal Service Fund Activities Related to Enterprise Funds	(39,209)	62,741		
Change in Net Position of Business-Type Activities as Reported on the Statement of Activities (see Pages 16 - 17)	<u>\$ 2,998,007</u>	<u>\$ 2,278,164</u>		

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**YEAR ENDED DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Enterprise Funds			
	Water Utility	Wastewater Treatment Plant Utility	Wastewater Utility	Stormwater Utility
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Cash Received from Customers	\$ 7,016,983	\$ -	\$ 11,120,122	\$ 1,951,031
Cash Received for Services Provided	-	-	-	-
Cash Paid for Employee Wages and Benefits	(870,982)	-	(674,860)	(718,148)
Cash Paid to Suppliers	(4,451,070)	-	(7,121,283)	(288,418)
Net Cash Provided (Used) by Operating Activities	1,694,931	-	3,323,979	944,465
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Due to/from Other Funds	475,620	(235,950)	(2,704,352)	(1,479,650)
Transfer in (out)	(488,907)	-	(255,728)	-
Net Cash Provided (Used) by Noncapital Financing Activities	(13,287)	(235,950)	(2,960,080)	(1,479,650)
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Acquisition of Capital Assets	(1,560,910)	-	(774,613)	(613,965)
Proceeds from Sale of Treatment Plant	-	114,054	-	-
Principal Paid on Long-Term Debt	(470,000)	-	(390,000)	-
Interest Paid on Long-Term Debt	(26,618)	-	(26,349)	-
Net Cash Provided (Used) By Capital and Related Financing Activities	(2,057,528)	114,054	(1,190,962)	(613,965)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest Received	275	46,431	-	-
<b>CHANGE IN CASH AND CASH EQUIVALENTS</b>	(375,609)	(75,465)	(827,063)	(1,149,150)
Cash and Cash Equivalents - Beginning of Year	375,609	75,465	977,063	1,149,150
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 150,000</u>	<u>\$ -</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS (CONTINUED)  
YEAR ENDED DECEMBER 31, 2021  
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Totals		Governmental Activities - Internal Service Funds	
	2021	2020	2021	2020
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Cash Received from Customers	\$ 20,088,136	\$ 17,819,798	\$ -	\$ -
Cash Paid for Services Provided	-	-	1,880,436	2,414,808
Cash Paid for Employee Wages and Benefits	(2,263,990)	(2,291,779)	-	-
Cash Paid to Suppliers	(11,860,771)	(11,449,106)	(2,083,864)	(1,846,082)
Net Cash Provided (Used) by Operating Activities	5,963,375	4,078,913	(203,428)	568,726
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Due to/from Other Funds	(3,944,332)	1,144,374	-	-
Transfer in (out)	(744,635)	(759,506)	-	-
Net Cash Provided (Used) by Noncapital Financing Activities	(4,688,967)	384,868	-	-
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Acquisition of Capital Assets	(2,949,488)	(3,343,510)	-	-
Proceeds from Sale of Treatment Plant	114,054	108,622	-	-
Principal Paid on Long-Term Debt	(860,000)	(835,000)	-	-
Interest Paid on Long-Term Debt	(52,967)	(89,994)	-	-
Net Cash Provided (Used) By Capital and Related Financing Activities	(3,748,401)	(4,159,882)	-	-
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest Received	46,706	52,551	13,093	692
<b>CHANGE IN CASH AND CASH EQUIVALENTS</b>	(2,427,287)	356,450	(190,335)	569,418
Cash and Cash Equivalents - Beginning of Year	2,577,287	2,220,837	2,591,951	2,022,533
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<u>\$ 150,000</u>	<u>\$ 2,577,287</u>	<u>\$ 2,401,616</u>	<u>\$ 2,591,951</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS (CONTINUED)  
YEAR ENDED DECEMBER 31, 2021  
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Enterprise Funds			
	Water Utility	Wastewater Treatment Plant Utility	Wastewater Utility	Stormwater Utility
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>				
Operating Income (Loss)	\$ 1,189,984	\$ -	\$ 2,074,112	\$ 503,557
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation	742,558	-	661,220	501,850
Depreciation Charged to Sewer Utility	21,977	-	(21,977)	-
Change in Liability (Asset) and Deferred Outflows and Inflows of Resources:				
Pension	(68,485)	-	(52,577)	(52,727)
Other Postemployment Benefits	7,599	-	6,329	8,250
Change in Operating Assets and Liabilities:				
Accounts Receivables	(192,554)	-	309,052	-
Inventories and Prepaid Items	(1,250)	-	-	-
Accounts Payable	(9,807)	-	338,381	(19,850)
Accrued and Other Current Liabilities	1,332	-	752	999
Compensated Absences	3,577	-	8,687	2,386
Net Cash Provided (Used) by Operating Activities	<u>\$ 1,694,931</u>	<u>\$ -</u>	<u>\$ 3,323,979</u>	<u>\$ 944,465</u>
<b>RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION</b>				
Cash and Cash Equivalents in Current Assets	\$ -	\$ -	\$ -	\$ -
Cash and Cash Equivalents in Restricted Assets	-	-	150,000	-
Total Cash and Cash Equivalents	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 150,000</u>	<u>\$ -</u>
<b>NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Capital Contributions	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS (CONTINUED)  
YEAR ENDED DECEMBER 31, 2021  
(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Totals		Governmental Activities - Internal Service Funds	
	2021	2020	2021	2020
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>				
Operating Income (Loss)	\$ 3,767,653	\$ 2,838,983	\$ (313,772)	\$ 499,700
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation	1,905,628	1,979,125	-	-
Depreciation Charged to Sewer Utility	-	-	-	-
Change in Liability (Asset) and Deferred Outflows and Inflows of Resources:				
Pension	(173,789)	(4,951)	-	-
Other Postemployment Benefits	22,178	22,204	-	-
Change in Operating Assets and Liabilities:				
Accounts Receivables	116,498	(916,494)	-	-
Inventories and Prepaid Items	(1,250)	(243)	-	-
Accounts Payable	308,724	124,460	110,344	69,026
Accrued and Other Current Liabilities	3,083	(11,951)	-	-
Compensated Absences	14,650	47,780	-	-
Net Cash Provided (Used) by Operating Activities	<u>\$ 5,963,375</u>	<u>\$ 4,078,913</u>	<u>\$ (203,428)</u>	<u>\$ 568,726</u>
<b>RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION</b>				
Cash and Cash Equivalents in Current Assets	\$ -	\$ 2,214,567	\$ 2,401,616	\$ 2,591,951
Cash and Cash Equivalents in Restricted Assets	<u>150,000</u>	<u>362,720</u>	<u>-</u>	<u>-</u>
Total Cash and Cash Equivalents	<u>\$ 150,000</u>	<u>\$ 2,577,287</u>	<u>\$ 2,401,616</u>	<u>\$ 2,591,951</u>
<b>NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Capital Contributions	<u>\$ -</u>	<u>\$ 1,752,221</u>	<u>\$ -</u>	<u>\$ -</u>

See accompanying Notes to Basic Financial Statements.

**CITY OF DE PERE, WISCONSIN  
STATEMENT OF FIDUCIARY NET POSITION  
TAX COLLECTION CUSTODIAL FUND  
DECEMBER 31, 2021**

**ASSETS**

Current Assets:

Cash and Investments

\$ 11,965,343

Receivables:

Taxes

16,137,587

Total Assets

28,102,930

**DEFERRED INFLOWS OF RESOURCES**

Property Taxes Levied for Subsequent Year

28,102,930

**FIDUCIARY NET POSITION**

Restricted for Other Governments

\$ -

*See accompanying Notes to Basic Financial Statements.*

**CITY OF DE PERE, WISCONSIN  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
TAX COLLECTION CUSTODIAL FUND  
YEAR ENDED, DECEMBER 31, 2021**

**ADDITIONS**

Cash and Investments	\$ 20,575,103
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**DEDUCTIONS**

Payments to Other Taxing Entities	<u>20,575,103</u>
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**CHANGE IN NET POSITION**

-

Fiduciary Net Position - Beginning of Year

-

**FIDUCIARY NET POSITION - END OF YEAR**

\$ -

*See accompanying Notes to Basic Financial Statements.*



**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the City of De Pere, Wisconsin (the City), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the City are described below:

**A. Reporting Entity**

The City is a municipal corporation governed by an elected eight member board. In accordance with GAAP, the basic financial statements are required to include the City and any separate component units that have a significant operational or financial relationship with the City. The City has not identified any component units that are required to be included in the basic financial statements in accordance with standards.

**B. Related Organizations**

The City's officials are also responsible for appointing the members of the boards of other organizations, but the City's accountability for these organizations does not extend beyond making the appointments. Therefore, these organizations are not included in the City's reporting entity. The Mayor and the City Council appoints some or all of the members of the following related organization:

De Pere Housing Authority

**C. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for services.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Government-Wide and Fund Financial Statements (Continued)**

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Governmental funds include general, special revenue, debt service and capital projects funds. Proprietary funds include enterprise and internal service funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

General Fund

This is the City's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

Debt Service Fund

This fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

Public Improvements Fund

This fund accounts for the acquisition or construction of major capital facilities other than those financed by proprietary fund types.

Water Utility Fund

This fund accounts for the operations of the City's water utility.

Wastewater Treatment Plant Utility Fund

This fund is used to account for the collection of the long-term receivable from the sale of the City's wastewater treatment plant utility.

Wastewater Utility Fund

This fund accounts for the operations of the City's wastewater utility.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Government-Wide and Fund Financial Statements (Continued)**

Stormwater Utility Fund

This fund accounts for the operations of the City's stormwater utility. Additionally, the City reports the following fund types:

- *Internal service fund* accounts for health insurance and dental insurances services provided to other departments or agencies of the City, or to other governments, on a cost reimbursement basis.
- The City accounts for property taxes collected on behalf of other governments in a custodial fund.

**D. Measurement Focus and Basis of Accounting**

The government-wide financial statements are reported using the *economic resources measurement focus* and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Revenues susceptible to accrual include intergovernmental grants, intergovernmental charges for services, public charges for services and interest. Other revenues such as licenses and permits, fines and forfeits and miscellaneous revenues are recognized when received in cash or when measurable and available.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the City's water and sewer functions and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**D. Measurement Focus and Basis of Accounting (Continued)**

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, and fees and fines, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's proprietary funds are charges to customers for services. Operating expenses for proprietary funds include the costs of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources, as they are needed.

**E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance**

**1. Cash and Investments**

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. For purposes of the statement of cash flows, all cash deposits and highly liquid investments (including restricted assets) with a maturity of three months or less from date of acquisition are considered to be cash equivalents.

**2. Property Taxes and Special Charges/Receivable**

Property taxes and special charges consist of taxes on real estate and personal property and user charges assessed against City properties. They are levied during December of the prior year and become an enforceable lien on property the following January 1. Property taxes are payable in various options depending on the type and amount. Personal property taxes and special charges are payable on or before January 31 in full. Real estate taxes are payable in full by January 31 or in two equal installments on or before January 31 and July 31. Real estate taxes not paid by January 31 are purchased by the County as part of the February tax settlement. Delinquent personal property taxes remain the collection responsibility of the City. Special charges not paid by January 31 are held in trust by the County and remitted to the City, including interest, when collected by the County.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)**

**2. Property Taxes and Special Charges/Receivable (Continued)**

In addition to its levy, the City also levies and collects taxes for the De Pere and West De Pere Schools, Brown County, and Northeast Wisconsin Technical College. Brown County currently collects the City's property taxes by agreement.

**3. Accounts Receivable**

Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements.

**4. Special Assessments**

Assessments against property owners for public improvements are generally not subject to full settlement in the year levied. Special assessments are placed on tax rolls on an installment basis. Revenue from special assessments recorded in governmental funds is recognized as collections are made or as current installments are placed on tax rolls. Installments placed on the 2020 tax roll are recognized as revenue in 2021. Special assessments are subject to collection procedures.

**5. Loans Receivable**

The City has received federal and state grant funds for economic development and housing rehabilitation loan programs and has passed the funds to various businesses and individuals in the form of loans. The City records a loan receivable and expenditure when the loan has been made and the funds disbursed. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements. In the governmental funds, the City records a deferred inflow of resources for the net amount of the receivable. As the loans are repaid, revenue is recognized. Any unspent loan proceeds are presented as restricted fund balance in the fund financial statements.

**6. Interfund Receivables and Payables**

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" and "due to other funds" in the fund financial statements. Noncurrent portions of the interfund receivables for the general fund are reported as "advances to other funds" and are offset by nonspendable fund balance since they do not constitute expendable available financial resources and therefore are not available for appropriation.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)**

**6. Interfund Receivables and Payables (Continued)**

The amount reported on the statement of net position for internal balances represents the residual balance outstanding between the governmental and business-type activities.

**7. Inventories**

Inventories are recorded at cost, which approximates market, using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are consumed rather than when purchased.

Inventories of governmental funds in the fund financial statements are classified as nonspendable fund balance to indicate that they do not represent spendable available financial resources.

**8. Prepaid Items**

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items and are accounted for on the consumption method.

Prepaid items of governmental funds in the fund financial statements are offset by nonspendable fund balance to indicate that they do not represent spendable available financial resources.

**9. Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or higher and an estimated useful life in excess of a year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)**

**9. Capital Assets (Continued)**

Capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

Assets	Governmental Activities	Business-Type Activities
	Years	
Land Improvements	15 - 25	-
Buildings and Improvements	30 - 50	25 - 50
Machinery and Equipment	5 - 25	3 - 10
Infrastructure	25 - 100	25 - 100

**10. Compensated Absences**

It is the City's policy to permit employees to accumulate earned but unused vacation and sick leave benefits in accordance with employee handbook policies and/or bargaining unit agreements. All vacation and sick leave is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds in the fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

**11. Deferred Outflows/Inflows of Resources**

Deferred outflows of resources are a consumption of net position by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net position by the government that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses or expenditures and revenues are deferred until the future periods to which the outflows and inflows are applicable.

Governmental funds may report deferred inflows of resources for unavailable revenues. The City reports unavailable revenues for special assessments and loan receivables. These inflows are recognized as revenues in the government-wide financial statements.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)**

**12. Long-Term Obligations**

In the government-wide financial statements, and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**13. Pensions**

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense (revenue), information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**14. Other Postemployment Benefits Other Than Pensions (OPEB)**

Local Retiree Life Insurance Fund

The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, OPEB expense (revenue), and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF's fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.



**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)**

**15. Fund Equity**

Governmental Fund Financial Statements

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- **Nonspendable fund balance.** Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.
- **Restricted fund balance.** Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.
- **Committed fund balance.** Amounts that are constrained for specific purposes by action of the City Council. These constraints can only be removed or changed by the City Council using the same action that was used to create them.
- **Assigned fund balance.** Amounts that are constrained for specific purposes by action of City management. The City Council has not authorized any City official or committee to assign fund balance. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned.
- **Unassigned fund balance.** Amounts that are available for any purpose. Positive unassigned amounts are only reported in the General Fund.

The City has adopted a fund balance spend-down policy regarding the order in which fund balance will be utilized. Where applicable, the policy requires restricted funds to be spent first, followed by committed funds, and then assigned funds. Unassigned funds would be spent last.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**E. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)**

**15. Fund Equity (Continued)**

Government-Wide and Proprietary Fund Statements

Equity is classified as net position and displayed in three components:

- **Net investment in capital assets.** Amount of capital assets, net of accumulated depreciation, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.
- **Restricted net position.** Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- **Unrestricted net position.** Net position that is neither classified as restricted nor as net investment in capital assets.

**F. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

**G. Prior Year Information**

Comparative amounts for the prior year have been presented in the basic financial statements to provide an understanding of changes in the City's financial position and operations. The comparative amounts may be summarized in total and not at the level of detail required for a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the government's financial statements for the year ended December 31, 2020, from which the summarized information was derived.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 2 STEWARDSHIP AND COMPLIANCE**

**A. Budgets and Budgetary Accounting**

The City follows these procedures in establishing the budgetary data reflected in the basic financial statements:

1. During November, City management submits to the City Council a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. After submission to the governing body, public hearings are held to obtain taxpayer comments. Following the public hearings, the proposed budget, including authorized additions and deletions, is legally enacted by City Council action.
2. Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. Budget is defined as the originally approved budget plus or minus approved amendments. Individual amendments throughout the year were not material in relation to the original budget. Budget appropriations not expended during the year are closed to fund balance unless authorized by the governing body to be forwarded into the succeeding year's budget.
3. During the year, formal budgetary integration is employed as a management control device for the governmental funds adopting a budget.
4. Expenditures may not exceed appropriations provided in detailed budget accounts maintained for each activity or department of the City. Amendments to the budget during the year require initial approval by management and are subsequently authorized by the City Council.
5. Encumbrance accounting is not used by the City to record commitments related to unperformed contracts for goods or services.

The City did not have any material violation of legal or contractual provisions for the fiscal year ended December 31, 2021.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 2 STEWARDSHIP AND COMPLIANCE (CONTINUED)**

**B. Excess of Expenditures Over Budget Appropriations**

The following expenditure accounts of the governmental funds had actual expenditures in excess of budget appropriations for the year ended December 31, 2021 as follows:

Funds	Excess Expenditures
General Government:	
Clerk/Treasurer	\$ 1,904
Accounting and Finance	9,632
Data Processing	16,531
Personnel and Insurance	5,549
Public Safety:	
Police Department Outlay	48,781
Fire/Ambulance Department Outlay	2,626
Public Works:	
Street Machinery Repair Outlay	8,098
Street Maintenance Outlay	516
Weed Cutting	7,209
Traffic Signs and Markings Outlay	2,765
Street Lighting	11,049
Street Cleaning	2,214
Sanitation:	
Garbage and Refuse Collection	2,596
Recycling	3,100
Health and Human Services:	
Nurse	87,253
Culture and Recreation:	
Swimming Pools	48,691
Boat Ramps Outlay	12,411
Forestry	59,988

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 2 STEWARDSHIP AND COMPLIANCE (CONTINUED)**

**C. Deficit Fund Equity**

The following funds had deficit fund balance as of December 31, 2021:

Funds	Deficit Fund Balance
Special Revenue Fund	
MicroFund Loan Program	\$ 106,096
Capital Projects Funds:	
Public Improvements	323,576
Pool Capital Projects	1,472,715
TID No. 7	1,552,270
TID No. 9	288,859
TID No. 10	1,080,684
TID No. 16	41,022
TID No. 17	7,991

The City anticipates funding the above deficits from future revenues of the funds.

**D. Property Tax Levy Limit**

Wisconsin state statutes provide for a limit on the property tax levies for all Wisconsin cities, villages, towns and counties. For the 2021 and 2022 budget years, Wisconsin Statutes limit the increase in the maximum allowable tax levy to the change in the City's January 1 equalized value as a result of net new construction. The actual limit for the City for the 2021 budget was 1.05%. The actual limit for the City for the 2022 budget was 1.68%. Debt service for debt authorized after July 1, 2005 is exempt from the levy limit. In addition, Wisconsin statutes allow the limit to be adjusted for the increase in debt service authorized prior to July 1, 2005 and in certain other situations.

**NOTE 3 DETAILED NOTES ON ALL FUNDS**

**A. Cash and Investments**

The City maintains various cash and investment accounts, including pooled funds that are available for use by all funds. Each fund's portion of these accounts is displayed on the financial statements as "Cash and investments".

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**A. Cash and Investments (Continued)**

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool.

The carrying amount of the City's cash and investments totaled \$36,855,165 on December 31, 2021 as summarized below:

Petty Cash and Cash on Hand	\$ 5,981
Deposits with Financial Institutions	17,743,391
Investments:	
U.S. Treasury Securities	3,675,964
Federal Agency Securities	1,824,279
Negotiable Certificate of Deposits	2,516,750
Corporate Bonds and Notes	330,142
Municipal Bonds	2,321,944
Money Market Mutual Funds	768,334
Wisconsin Local Government Investment Pool	7,668,380
Total	<u>\$ 36,855,165</u>

Reconciliation to the Basic Financial Statements:

Government-Wide Statement of Net Position:

Cash and Investments	\$ 21,607,702
Restricted Cash and Investments	3,282,120

Fiduciary Fund Statement of Net Position:

Cash and Investments	<u>11,965,343</u>
Total	<u>\$ 36,855,165</u>

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**A. Cash and Investments (Continued)**

Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs. The City has the following fair value measurements as of December 31, 2021:

	Fair Value Measurements Using:		
	Level 1	Level 2	Level 3
Investments:			
U.S. Treasury Securities	\$ -	\$ 3,675,964	\$ -
Federal Agency Securities	-	1,824,279	-
Corporate Bonds and Notes	-	330,142	-
Municipal Bonds	-	2,321,944	-
Money Market Mutual Funds	768,334	-	-
Negotiable Certificates of Deposit	-	2,516,750	-
Total	<u>\$ 768,334</u>	<u>\$ 10,669,079</u>	<u>\$ -</u>

Deposits and investments of the City are subject to various risks. Presented below is a discussion of the City's deposits and investments and the related risks.

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The city's policy required collateralization for depository institutions rated average. Collateralization is not required for institutions rated superior or excellent.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**A. Cash and Investments (Continued)**

Custodial Credit Risk (Continued)

Deposits with financial institutions within the state of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the state of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Also, the state of Wisconsin has a State Guarantee Fund which provides a maximum of \$400,000 per public depository above the amount provided by an agency of the U.S. Government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available. This coverage has been considered in determining custodial credit risk.

As of December 31, 2021, \$17,542,082 of the City's deposits with financial institutions were in excess of federal and state depository insurance limits. \$17,542,082 was collateralized with securities held by the pledging financial institution or its trust department or agent but not in the City's name.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investment in securities to the top two ratings assigned by nationally recognized statistical rating organizations. The City does not have an additional credit risk policy. Presented below is the actual rating as of the year-end for each investment type.

Investment Type	Amount	Exempt from Disclosure	AAA	Aa	A	Not Rated
U.S. Treasury Securities	\$ 3,675,964	\$ 3,675,964	\$ -	\$ -	\$ -	\$ -
Federal Agency Securities	1,824,279	-	1,824,279	-	-	-
Negotiable Certificates of Deposit	2,516,750	-	2,516,750	-	-	-
Corporate Bonds and Notes	330,142	330,142	-	-	-	-
Municipal Bonds	2,321,944	375,287	982,724	826,079	137,854	-
Money Market Mutual Funds	768,334	768,334	-	-	-	-
Wisconsin Local Government Investment Pool	7,668,380	7,668,380	-	-	-	-
Totals	<u>\$ 19,105,793</u>	<u>\$ 12,818,107</u>	<u>\$ 5,323,753</u>	<u>\$ 826,079</u>	<u>\$ 137,854</u>	<u>\$ -</u>



**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**A. Cash and Investments (Continued)**

Concentration of Credit Risk

The investment policy of the City contains no limitations on the amount that can be invested in any one issuer beyond that stipulated by State of Wisconsin. Investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total City investments are as follows:

Issuer	Investment Type	Amount
Federal Farm Credit Bank	Federal Agency Securities	\$ 1,004,686

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. As of June 30, 2021, the Wisconsin local government investment pool had a weighted average maturity of 31 days.

Information about the sensitivity of the fair values of the City's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the City's investments by maturity:

Investment Type	Amount	Remaining Maturity (in Months)			
		12 Months or Less	13 to 24 Months	25 to 60 Months	More Than 60 Months
U.S. Treasury Securities	\$ 3,675,964	\$ 1,916,683	\$ 1,036,221	\$ 723,060	\$ -
Federal Agency Securities	1,824,279	-	254,058	1,570,221	-
Negotiable Certificates of Deposit	2,516,750	1,497,356	771,786	247,608	-
Corporate Bonds and Notes	330,142	-	-	330,142	-
Municipal Bonds	2,321,944	918,939	624,393	778,612	-
Money Market Mutual Funds	768,334	768,334	-	-	-
Wisconsin Local Government Investment Pool	7,668,380	7,668,380	-	-	-
Totals	<u>\$ 19,105,793</u>	<u>\$ 12,769,692</u>	<u>\$ 2,686,458</u>	<u>\$ 3,649,643</u>	<u>\$ -</u>

Investments with Fair Values Highly Sensitive to Interest Rate Fluctuations

The City's investments include the following investments that are highly sensitive to interest rate fluctuations (to a greater degree than already indicated in the information provided above):

Highly Sensitive Investments	Fair Value at Year-End
Mortgage backed securities. These securities are subject to early payment in a period of declining interest rates. The resultant reduction in expected total cash flows affects the fair value of these securities and makes the fair values of these securities highly sensitive to changes in interest rates.	\$ 1,824,279

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**A. Cash and Investments (Continued)**

Wisconsin Local Government Investment Pool

The City has investments in the Wisconsin Local Government Investment Pool of \$7,668,380 at year-end. The LGIP is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice.

**B. Restricted Assets**

Restricted assets on December 31, 2021 totaled \$3,282,120 and consisted of cash and investments held for the following purposes:

Funds	Amount	Purpose
Debt Service Fund:		
Debt Retirement	\$ 2,318,646	Resources available for debt retirement
Special Revenue Funds:		
Development Loans	<u>813,474</u>	Resources available for economic development loans
 Total Governmental Funds	 3,132,120	
Enterprise Funds:		
Wastewater Utility:		
Equipment Replacement	<u>150,000</u>	To be used for replacement of certain assets for DNR requirements
 Total	 <u><u>\$ 3,282,120</u></u>	

**CITY OF DE PERE, WISCONSIN**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**C. Due from Other Governments**

In prior years, the City of De Pere sold its wastewater treatment facility to the Green Bay Metropolitan Sewerage District (GBMSD) with the sale price repaid to the City over a 20 year period. The notes receivable from GBMSD was discounted using a 5% interest rate. Annual principal and interest payments of \$160,485 are due annually through 2027, with a notes receivable balance of \$814,575 as of December 31, 2021 as summarized below.

<u>Year Ended December 31,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	\$ 119,756	\$ 40,729	\$ 160,485
2023	125,744	34,741	160,485
2024	132,031	28,454	160,485
2025	138,633	21,852	160,485
2026	145,564	14,921	160,485
2027	152,847	7,638	160,485
Total	<u>\$ 814,575</u>	<u>\$ 148,335</u>	<u>\$ 962,910</u>

**D. Capital Assets**

Capital asset activity for the year ended December 31, 2021 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Governmental Activities:</b>				
Capital Assets, Nondepreciable:				
Land	\$ 9,446,073	\$ -	\$ 76,996	\$ 9,369,077
Construction in Progress	68,880	-	68,880	-
Total Capital Assets, Nondepreciable	9,514,953	-	145,876	9,369,077
Capital Assets, Depreciable:				
Land Improvements	11,272,784	2,054,478	-	13,327,262
Buildings and Improvements	13,059,166	44,629	-	13,103,795
Machinery and Equipment	11,805,401	1,666,007	366,505	13,104,903
Infrastructure	85,092,162	1,544,433	-	86,636,595
Subtotals	121,229,513	5,309,547	366,505	126,172,555
Less Accumulated Depreciation for:				
Land Improvements	2,487,217	502,391	-	2,989,608
Buildings and Improvements	8,055,100	336,411	-	8,391,511
Machinery and Equipment	8,038,734	686,215	353,505	8,371,444
Infrastructure	36,025,754	2,176,342	-	38,202,096
Subtotals	54,606,805	3,701,359	353,505	57,954,659
Total Capital Assets, depreciable, Net	66,622,708	1,608,188	13,000	68,217,896
Governmental Activities Capital Assets, Net	<u>\$ 76,137,661</u>	<u>\$ 1,608,188</u>	<u>\$ 158,876</u>	77,586,973
Less: Capital Related Debt				44,015,000
Less: Debt Premium				1,865,500
Less: Capital Related Accounts Payable				639,398
Add: Unspent Proceeds				3,130,776
Net Investment in Capital Assets				<u>\$ 34,197,851</u>

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**D. Capital Assets (Continued)**

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Business-Type Activities:</b>				
Capital Assets, Nondepreciable:				
Land	\$ 53,207	\$ -	\$ -	\$ 53,207
Capital Assets, Depreciable:				
Buildings and Improvements	892,181	-	-	892,181
Machinery and Equipment	6,614,319	227,689	-	6,842,008
Infrastructure	82,090,329	2,721,799	207,764	84,604,364
Subtotals	89,596,829	2,949,488	207,764	92,338,553
Less Accumulated Depreciation	28,837,457	1,905,628	207,764	30,535,321
Total Capital Assets, Depreciable, Net	60,759,372	1,043,860	-	61,803,232
Business-Type Activities Capital Assets, Net	<u>\$ 60,812,579</u>	<u>\$ 1,043,860</u>	<u>\$ -</u>	61,856,439
Less: Capital Related Debt				1,340,000
Less: Debt Premium				52,268
Less: Capital Related Accounts Payable				<u>281,282</u>
Net Investment in Capital Assets				<u>\$ 60,182,889</u>

Depreciation expense was charged to functions of the City as follows:

<b>Governmental Activities:</b>	
General Government	\$ 115,982
Public Safety	349,544
Public Works	2,500,373
Culture and Recreation	735,460
Total Depreciation Expense - Governmental Activities	<u>\$ 3,701,359</u>
<b>Business-Type Activities:</b>	
Water Utility	\$ 742,558
Wastewater Utility	661,220
Stormwater Utility	501,850
Total Depreciation Expense - Business-Type Activities	<u>\$ 1,905,628</u>

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**E. Interfund Receivable, Payables, and Transfers**

Interfund receivables and payables between individual funds of the City, as reported in the fund financial statements, as of December 31, 2021 are detailed below:

	<u>Interfund Receivables</u>	<u>Interfund Payables</u>
Temporary Cash Advances to Finance		
Operating Cash Deficits:		
Governmental Funds:		
General	\$ 2,643,212	\$ -
Cable Access	-	16,896
TID No. 6	2,859,889	-
TID No. 7	-	1,456,372
TID No. 9	-	280,078
TID No. 10	-	1,074,536
TID No. 16	-	41,022
TID No. 17	-	7,881
Development Loan Program	-	6,638
De Pere Micro Loan Fund	-	106,096
Public Improvements	-	71,018
Pool Capital Projects	-	1,472,715
Proprietary Fund:		
Wastewater Utility	2,704,352	-
Stormwater Utility	1,479,650	-
Waterwater Treatment Plant Utility	235,950	-
Water Utility	-	5,389,801
Subtotal	<u>9,923,053</u>	<u>9,923,053</u>
Long-Term Advances:		
General Fund	27,821	-
Internal Service Funds:		
Health Self Insurance	-	17,821
Dental Self Insurance	-	10,000
Subtotal	<u>27,821</u>	<u>27,821</u>
Totals	<u><u>\$ 9,950,874</u></u>	<u><u>\$ 9,950,874</u></u>

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**E. Interfund Receivable, Payables, and Transfers (Continued)**

Interfund transfers for the year ended December 31, 2021 were as follows:

Funds	Transfer In	Transfer Out
General	\$ 2,398,237	\$ 7,145
Development Loan Program	85,000	-
De Pere Micro Loan Program	-	85,000
Wastewater Utility	-	255,728
Water Utility	-	488,907
Public Improvements	-	250,000
Capital Equipment	-	800,000
Pool Capital Projects	900,000	1,025,105
TID No. 5	-	3,067,406
TID No. 6	2,000,000	334,541
TID No. 7	-	220,437
TID No. 8	-	260,645
TID No. 9	-	123,097
TID No. 10	-	527,604
TID No. 11	-	292,845
TID No. 12	-	53,863
TID No. 13	-	136,825
TID No. 14	-	92,274
Cable Access	7,145	-
Debt Service	3,531,040	900,000
Total	<u>\$ 8,921,422</u>	<u>\$ 8,921,422</u>

Interfund transfers were made for the following purposes:

Transfer to Debt Service for Debt Payments	\$ 2,523,903
Transfer to General Fund for Equipment Purchases	1,859,796
Transfer to General Fund for Payment in Lieu of Taxes	494,635
Transfer to Cable Access for Deficit	7,145
Transfer from TID 5 to TID 6 Per Increment Sharing Agreement	2,000,000
Transfer to Fund Pool Projects	900,000
Transfer from TID 5 to Debt Service Fund for TID Close-out	1,050,943
Transfer Unused Funds to Developer Incentive Program	85,000
Total	<u>\$ 8,921,422</u>

**CITY OF DE PERE, WISCONSIN**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**F. Short-Term Obligations**

The City issued short-term promissory notes in advance of property tax collections. Short-term debt activity for the year ended December 31, 2021 was as follows:

	Outstanding 1/1/21	Issued	Retired	Outstanding 12/31/21
Note	<u>\$ 250,000</u>	<u>\$ 350,000</u>	<u>\$ 250,000</u>	<u>\$ 350,000</u>

Short-term notes payable at December 31, 2021 of \$350,000 consist of the following promissory notes:

	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance 12/31/21
Note	12/21/21	2/22/22	3.50%	\$ 350,000	<u>\$ 350,000</u>

Total interest paid for the year on short-term debt totaled \$1,414.

**G. Long-Term Obligations**

The following is a summary of changes in long-term obligations of the City for the year ended December 31, 2021:

	Beginning Balance	Issued	Retired	Ending Balance	Due Within One Year
<b>Governmental Activities:</b>					
General Obligation Debt:					
Bonds	\$ 5,990,000	\$ -	\$ 2,555,000	\$ 3,435,000	\$ 615,000
Taxable bonds	605,000	-	310,000	295,000	145,000
Community Development Bonds	5,175,000	-	170,000	5,005,000	230,000
Notes	24,515,000	6,375,000	3,385,000	27,505,000	3,700,000
Taxable Notes	4,085,000	3,895,000	205,000	7,775,000	445,000
Total General Obligation Debt	<u>40,370,000</u>	<u>10,270,000</u>	<u>6,625,000</u>	<u>44,015,000</u>	<u>5,135,000</u>
Debt Premium	1,749,348	346,800	230,648	1,865,500	259,788
Capital Leases	65,401	-	65,401	-	-
Compensated Absences	1,850,151	88,996	-	1,939,147	-
Governmental Activities					
Long-Term Obligations	<u>\$ 44,034,900</u>	<u>\$ 10,705,796</u>	<u>\$ 6,921,049</u>	<u>\$ 47,819,647</u>	<u>\$ 5,394,788</u>
<b>Business-Type Activities:</b>					
General Obligation Debt:					
Notes	\$ 1,830,000	\$ -	\$ 490,000	\$ 1,340,000	\$ 500,000
Revenue Bonds	370,000	-	370,000	-	-
Debt Premium	67,820	-	15,552	52,268	15,552
Compensated Absences	285,769	14,650	-	300,419	-
Business-Type Activities					
Long-Term Obligations	<u>\$ 2,553,589</u>	<u>\$ 14,650</u>	<u>\$ 875,552</u>	<u>\$ 1,692,687</u>	<u>\$ 515,552</u>

Total interest paid during the year on long-term debt totaled \$1,079,370.

**CITY OF DE PERE, WISCONSIN**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**G. Long-Term Obligations (Continued)**

General Obligation Debt

General obligation debt currently outstanding is detailed as follows:

	<u>Date of Issue</u>	<u>Final Maturity</u>	<u>Interest Rates</u>	<u>Original Indebtedness</u>	<u>Balance 12/31/21</u>
General Obligation Bonds:					
2013A	08/13/13	2028	3.00-3.625%	\$ 5,650,000	\$ 1,430,000
2014A	11/20/14	2029	2.00-3.00%	1,075,000	610,000
2014B	11/20/14	2023	2.00-3.00%	2,530,000	160,000
2017B	10/18/17	2027	2.75%	1,700,000	1,235,000
General Obligation Taxable Bonds:					
2013B	08/13/13	2023	2.00-3.50%	2,530,000	295,000
General Obligation Community Development Bonds:					
2018B	09/20/18	2033	3.25-5.00%	5,545,000	5,005,000
General Obligation Notes:					
2015A	09/24/15	2025	2.00-3.00%	8,285,000	1,730,000
2016A	10/19/16	2026	1.00-2.00%	7,915,000	3,790,000
2017A	10/18/17	2027	2.00-2.25%	2,015,000	1,030,000
2018A	09/20/18	2028	3.00-5.00%	2,600,000	1,820,000
2019A	10/21/19	2029	3.00-4.00%	8,715,000	6,640,000
2020A	10/14/20	2030	1.00-2.00%	8,340,000	7,460,000
2021A	10/15/21	2031	2.00%	6,375,000	6,375,000
General Obligation Taxable Notes:					
2016B	10/19/16	2026	2.00-2.25%	890,000	440,000
2019B	10/21/19	2029	2.25-2.70%	880,000	880,000
2020B	10/14/20	2030	0.35-1.40%	2,670,000	2,560,000
2021A	10/15/21	2031	0.35-1.80%	3,895,000	3,895,000
Total Outstanding General Obligation Debt					<u>\$ 45,355,000</u>



**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**G. Long-Term Obligations (Continued)**

General Obligation Debt (Continued)

Annual principal and interest maturities of the outstanding general obligation debt of \$45,355,000 on December 31, 2021 are detailed below:

Year Ended December 31,	Governmental Activities		Business-Type Activities		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest
2022	\$ 5,135,000	\$ 1,040,824	\$ 500,000	\$ 26,800	\$ 5,635,000	\$ 1,067,624
2023	5,030,000	934,531	205,000	16,800	5,235,000	951,331
2024	5,250,000	808,004	210,000	12,700	5,460,000	820,704
2025	5,140,000	674,156	210,000	8,500	5,350,000	682,656
2026	4,910,000	537,291	215,000	4,300	5,125,000	541,591
2027-2031	17,515,000	1,130,723	-	-	17,515,000	1,130,723
2032-2033	1,035,000	48,425	-	-	1,035,000	48,425
Total	<u>\$ 44,015,000</u>	<u>\$ 5,173,954</u>	<u>\$ 1,340,000</u>	<u>\$ 69,100</u>	<u>\$ 45,355,000</u>	<u>\$ 5,243,054</u>

For governmental activities, the other long-term liabilities are generally funded by the general fund.

**Current Refunding**

During 2021, the City currently refunded general obligations bonds from 2011 and 2012, respectively. The City issued \$1,705,000 of general obligation notes to call the refunded debt. The current refunding was undertaken to reduce total debt service payments over the next five years by \$89,010 and to obtain an economic gain (difference between the present value of the debt service payments of the refunded debt) of \$82,065.

Legal Margin for New Debt

The City's legal margin for creation of additional general obligation debt on December 31, 2021 was \$80,122,315 as follows:

Equalized Valuation of the City	\$ 2,509,546,300
Statutory Limitation Percentage	(x) 5%
General Obligation Debt Limitation, Per Section 67.03 of the Wisconsin Statutes	<u>125,477,315</u>
Total Outstanding General Obligation Debt Applicable to Debt Limitation	<u>45,355,000</u>
Legal Margin for New Debt	<u>\$ 80,122,315</u>

**H. Conduit Debt Obligations**

From time to time, the City has issued Industrial Revenue Bonds to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2021, \$113,030 of Industrial Revenue Bonds were outstanding.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**I. Pension Plan**

**1. Plan Description**

The Wisconsin Retirement System (WRS) is a cost-sharing, multiple-employer, defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible state of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issued a standalone Annual Comprehensive (ACFR), which can be found at <https://etf.wi.gov/publications/cafr.htm>.

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Employees who retire at or after age 65 (54 for protective occupation and 62 for elected officials and executive service retirement plan participants), if hired on or before December 31, 2016 are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

**CITY OF DE PERE, WISCONSIN**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**I. Pension Plan (Continued)**

**2. Postretirement Adjustments**

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2011	-1.2%	11%
2012	-7.0%	-7%
2013	-9.6%	9%
2014	4.7%	25%
2015	2.9%	2%
2016	0.5%	-5%
2017	2.0%	4%
2018	2.4%	17%
2019	0.0%	-10%
2020	1.7%	21%

**3. Contributions**

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the year ending December 31, 2021, the WRS recognized \$1,180,293 in contributions from the City.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**I. Pension Plan (Continued)**

**3. Contributions (Continued)**

Contribution rates for the reporting period are (per WRS Employer Rates website for 2021):

Employee Category	Employee	Employer
General (including teachers, executives and elected officials)	6.75%	6.75%
Protective with Social Security	6.75%	11.75%
Protective without Social Security	6.75%	16.35%

**4. Pension Assets, Liabilities, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2021, the City reported an asset of \$6,106,531 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2019 rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net pension asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2020, the City's proportion was 0.097811188% which was an increase of 0.00289029% from its proportion measured as of December 31, 2019.

For the year ended December 31, 2021, the City recognized pension revenue of \$661,790.

At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 8,838,024	\$ 1,903,694
Net Differences Between Projected and Actual Earnings on Pension Plan Investments	-	11,464,514
Changes in Assumptions	138,508	-
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	44,116	9,202
Employer Contributions Subsequent to the Measurement Date	1,180,293	-
Total	<u>\$ 10,200,941</u>	<u>\$ 13,377,410</u>

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**I. Pension Plan (Continued)**

**4. Pension Assets, Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)**

\$1,180,923 reported as deferred outflows related to pension resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

<u>Year Ended December 31,</u>	<u>Expense</u>
2022	\$ (1,123,062)
2023	(296,258)
2024	(2,064,821)
2025	(872,621)
Total	<u>\$ (4,356,762)</u>

**5. Actuarial Assumptions**

The total pension liability in the December 31, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2019
Measurement Date of Net Pension Liability (Asset):	December 31, 2020
Actuarial Cost Method:	Entry Age
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	7.0%
Discount Rate:	7.0%
Salary Increases:	
Inflation	3.0%
Seniority/Merit	0.1%-5.6%
Mortality	Wisconsin 2018 Mortality Table
Postretirement Adjustments*	1.9%

\* *No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.*

Actuarial assumptions are based upon an experience study conducted in 2019 that covered a three-year period from January 1, 2015 to December 31, 2017. The total pension liability for December 31, 2020 is based upon a roll-forward of the liability calculated from the December 31, 2019 actuarial valuation.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**I. Pension Plan (Continued)**

**5. Actuarial Assumptions (Continued)**

**Long-Term Expected Return on Plan Assets.** The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Current Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
<u>Core Fund Asset Class</u>			
Global Equities	51%	7.2%	5.5%
Fixed Income	25%	3.2%	1.5%
Inflation Sensitive Assets	16%	2.0%	1.3%
Real Estate	8%	5.6%	3.9%
Private Equity/Debt	11%	10.2%	6.7%
Multi-Asset	4%	5.8%	4.1%
Cash	-15%	0.9%	
Total Core Fund	100%	6.6%	4.7%
<u>Variable Fund Asset Class</u>			
U.S. Equities	70%	6.6%	4.1%
International Equities	30%	7.4%	4.9%
Total Variable Fund	100%	7.1%	4.6%

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.4%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**I. Pension Plan (Continued)**

**5. Actuarial Assumptions (Continued)**

**Single Discount Rate.** A single discount rate of 7.00% was used to measure the Total Pension Liability for the current and prior year. This single discount rate is based on the expected rate of return on pension plan investments of 7.00% and a municipal bond rate of 2.00% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2020. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 7.00% expected rate of return implies that a dividend of approximately 1.9% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City's proportionate share of the net pension liability (asset) to changes in the discount rate.** The following presents the City's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	1% Decrease to Discount Rate (6.00%)	Current Discount Rate (7.00%)	1% Increase to Discount Rate (8.00%)
City's Proportionate Share of the Net Pension Liability (Asset)	\$ 5,812,571	\$ (6,106,531)	\$ (14,861,023)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**J. OTHER POSTEMPLOYMENT BENEFITS**

The City reports OPEB related balances at December 31, 2021 as summarized below:

	OPEB Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	OPEB Expense
Single-Employer Defined OPEB Plan	\$ 219,327	\$ 8,354	\$ 173,707	\$ 3,933
Local Retiree Life Insurance Fund (LRLIF)	1,901,979	787,889	278,303	227,786
Total	<u>\$ 2,121,306</u>	<u>\$ 796,243</u>	<u>\$ 452,010</u>	<u>\$ 231,719</u>

**1. Single-Employer Defined OPEB Plan**

Plan Description

The Plan is a single-employer defined benefit postemployment health plan that covers retired employees of the City. Eligible retired employees have access to group medical coverage through the City's group plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75. City paid medical benefits are paid for as indicated below. All employees of the City are eligible for the Plan if they meet the following age and service requirements below.

Benefits Provided

The City provides medical (including prescription drugs) and dental coverage for retired employees through the City's self-insured plans.

Employees Covered by Benefit Terms

At December 31, 2021, the following employees were covered by the benefit terms:

Inactive Employees or Beneficiaries Currently Receiving Benefit Payments	2
Active Employees	<u>119</u>
Total	<u><u>121</u></u>

Contributions

Certain retired plan members and beneficiaries currently receiving benefits are required to contribute specified amounts monthly towards the cost of insurance premiums based on the employee group and their retirement date. City paid medical and dental benefits are paid until the retiree or surviving spouse becomes eligible for Medicare.



**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**J. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**1. Single-Employer Defined OPEB Plan (Continued)**

Total OPEB Liability

The City's total OPEB liability was determined by an actuarial valuation as of December 31, 2020 and rolled forward to December 31, 2021.

**Actuarial Assumptions.** The total OPEB liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation:	2.00%
Salary Increases:	3.00%
Investment Rate of Return:	2.25%
Medical Care Cost Trend Rates:	6.4% decreasing by 0.10% per year down to 5.0%, and level thereafter.

Mortality rates are the same as those used in the Wisconsin 2018 Mortality Table.

The actuarial assumptions used in the December 31, 2018 valuation were based on the "Wisconsin Retirement System 2014 – 2017 Experience Study" conducted in 2018.

The projection of cash flows used to determine the single discount rate assumed that plan would continue to be funded on a pay as you go basis. Based on these assumptions, the 20-year AA municipal bond rate was applied to all periods of projected benefits payment to determine the total OPEB liability.

The discount rate was changed to the 20-year AA municipal bond rate (2.00%) as of the measurement date. All other assumptions and methods remained unchanged from the valuation performed as of December 31, 2018.

**Discount Rate.** The discount rate used to measure the total OPEB liability was based on the 20-year AA municipal bond note.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**J. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**1. Single-Employer Defined OPEB Plan (Continued)**

Changes in the Total OPEB Liability

	<u>Increase (Decrease)</u>
	<u>Total OPEB</u>
	<u>Liability</u>
Balance at December 31, 2020	\$ 257,286
Changes for the Year:	
Service Cost	20,168
Interest	5,929
Differences Between Expected and Actual Experience	(44,531)
Changes of Assumptions	(11,767)
Benefit Payments	(7,758)
Net Changes	<u>(37,959)</u>
Balance at December 31, 2021	<u>\$ 219,327</u>

**Sensitivity of the total OPEB liability to changes in the discount rate.** The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.00%) or 1-percentage-point higher (3.00%) than the current rate:

	1% Decrease to Discount Rate (1.00%)	Current Discount Rate (2.00%)	1% Increase to Discount Rate (3.00%)
Total OPEB Liability	\$ 237,817	\$ 219,327	\$ 202,078

**Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates.** The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (6.5% decreasing to 4.0%) or 1-percentage-point higher (8.5% decreasing to 6.0%) than the current healthcare cost trend rates:

	1% Decrease (5.4% decreasing to 4.0%)	Healthcare Cost Trend Rates (6.4% decreasing to 5.0%)	1% Increase (7.4% decreasing to 6.0%)
Total OPEB Liability	\$ 194,804	\$ 219,327	\$ 248,298

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**J. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**1. Single-Employer Defined OPEB Plan (Continued)**

OPEB Expense and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2021, the City recognized OPEB expense of \$3,933. At December 31, 2021, the City reported deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ -	\$ 150,130
Changes in Assumptions	8,354	23,577
Total	<u>\$ 8,354</u>	<u>\$ 173,707</u>

The amounts above reported as deferred inflows of resources related to OPEB will be recognized in other postemployment benefit expense as follows:

<u>Year Ended December 31,</u>	<u>Expense</u>
2022	\$ (22,164)
2023	(22,164)
2024	(22,164)
2025	(22,164)
2026	(22,164)
Thereafter	(54,533)
Total	<u>\$ (165,353)</u>

**2. Local Retiree Life Insurance Fund**

Plan Description

The LRLIF is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides postemployment life insurance benefits for all eligible employees.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**J. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**2. Local Retiree Life Insurance Fund (Continued)**

OPEB Plan Fiduciary Net Position

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <http://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Retiree Life Insurance Financial Report, which can be found at <http://etf.wi.gov/EFTGASBPublicWeb/gasb75Local.do>.

Benefits Provided

The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired members and pre-65 retirees who pay for their coverage.

Contributions

The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a postretirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the member premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of December 31, 2021 are:

<u>Coverage Type</u>	<u>Employer Contribution</u>
50% Postretirement Coverage	40% of Employee Contribution
25% Postretirement Coverage	20% of Employee Contribution

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**J. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**2. Local Retiree Life Insurance Fund (Continued)**

Contributions (Continued)

Member contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating members must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The member contribution rates in effect for the year ended December 31, 2020 are listed below:

Life Insurance Employee Contribution Rates For the Year Ended December 31, 2020		
Attained Age	Basic	Supplemental
Under 30	\$0.05	\$0.05
30 - 34	0.06	0.06
35 - 39	0.07	0.07
40 - 44	0.08	0.08
45 - 49	0.12	0.12
50 - 54	0.22	0.22
55 - 59	0.39	0.39
60 - 64	0.49	0.49
65 - 69	0.57	0.57

During the year ended December 31, 2021, the LRLIF recognized \$7,358 in contributions from the employer.

OPEB Liabilities, OPEB Expense (Revenue) and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2021, the City reported a liability of \$1,901,979 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2019 rolled forward to December 31, 2020. No material changes in assumptions or benefits terms occurred between the actuarial valuation date and the measurement date. The City's proportion of the net OPEB liability was based on the City's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2020, the City's proportion was 0.34576900%, which was a decrease of 0.00460300% from its proportion measured as of December 31, 2019.

For the year ended December 31, 2021, the City recognized OPEB expense of \$277,786.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**J. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**2. Local Retiree Life Insurance Fund (Continued)**

OPEB Liabilities, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ -	\$ 90,755
Net Differences Between Projected and Actual		
Earnings on OPEB Plan Investments	27,691	-
Changes in Assumptions	739,896	130,501
Changes in Proportion and Differences Between		
Employer Contributions and Proportionate Share		
of Contributions	20,302	57,047
Total	<u>\$ 787,889</u>	<u>\$ 278,303</u>

The amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ended December 31,</u>	<u>Expense</u>
2022	\$ 97,314
2023	94,319
2024	91,234
2025	80,397
2026	98,884
Thereafter	47,438
Total	<u>\$ 509,586</u>

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**J. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**2. Local Retiree Life Insurance Fund (Continued)**

OPEB Liabilities, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

**Actuarial assumptions.** The total OPEB liability in the January 1, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Valuation Date:	January 1, 2020
Measurement Date of Net OPEB Liability (Asset):	December 31, 2020
Actuarial Cost Method:	Entry Age Normal
20 Year Tax-Exempt Municipal Bond Yield:	2.12%
Long-Term Expected Rate of Return:	4.25%
Discount Rate:	2.25%
Salary Increases:	
Inflation	3.00%
Seniority/Merit	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The total OPEB liability for December 31, 2020 is based upon a roll-forward of the liability calculated from the December 31, 2019 actuarial valuation.

**Long-term expected return on plan assets.** The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**J. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**2. Local Retiree Life Insurance Fund (Continued)**

OPEB Liabilities, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Asset Class	Index	Target Allocation	Long-term Expected Geometric Real Rate of Return %
U.S. Credit Bonds	Barclays Credit	50%	1.47%
U.S. Mortgages	Barclays MBS	50%	0.82%
Inflation			2.20%
Long-Term Expected Rate of Return			4.25%

The long-term expected rate of return and expected inflation rate remained unchanged from the prior year at 4.25% and 2.20% respectively. The long-term expected rate of return is determined by adding expected inflation to expected long-term returns and reflecting expected volatility and correlation.

**Single discount rate.** A single discount rate of 2.25% was used to measure the total OPEB liability for the current year, as opposed to a discount rate of 3.87% for the prior year. The significant change in the discount rate was primarily caused by the decrease in the municipal bond rate from 2.74% as of December 31, 2019 to 2.12% as of December 31, 2020. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.



**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**J. OTHER POSTEMPLOYMENT BENEFITS (Continued)**

**2. Local Retiree Life Insurance Fund (Continued)**

OPEB Liabilities, OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

**Sensitivity of the City's proportionate share of net OPEB liability to changes in the discount rate.** The following presents the City's proportionate share of the net OPEB liability calculated using the discount rate of 2.25%, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.25%) or 1-percentage-point higher (3.25%) than the current rate:

	1% Decrease to Discount Rate (1.25%)	Current Discount Rate (2.25%)	1% Increase to Discount Rate (3.25%)
City's Proportionate Share of the net OPEB Liability (Asset)	\$ 2,587,235	\$ 1,901,979	\$ 1,383,740

Payable to the OPEB Plan

At December 31, 2021, the City reported no payable for the outstanding amount of contribution to the Plan required for the year ended December 31, 2021.

**K. Fund Equity**

Nonspendable Fund Balance

In the fund financial statements, portions of the governmental fund balances are amounts that cannot be spent because they are either 1) not in spendable form or 2) legally or contractually required to be maintained intact. At December 31, 2021, nonspendable fund balance was as follows:

General Fund:

Nonspendable:

Inventories and Prepaid Items	\$ 150,696
Special Assessments	57,162
Advances to Other Funds	2,470,385
Total Nonspendable Fund Balance	<u>\$ 2,678,243</u>

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**K. Fund Equity (Continued)**

Restricted Fund Balance

In the fund financial statements, portions of governmental fund balances are not available for appropriation or are legally restricted for use for a specific purpose. At December 31, 2021, restricted fund balance was as follows:

General Fund:

Restricted for:

Property Tax Relief and Economic Development	\$ 191,232
Recreation Scholarship	32,409
Total General Fund Restricted Fund Balance	<u>223,641</u>

Debt Service Fund	2,318,646
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Special Revenue Funds:

Restricted for:

Development Loans	806,836
Public Land Acquisition	147,556
Total Special Revenue Funds Balance	<u>954,392</u>

Capital Projects Funds:

Restricted for:

Capital Projects	
TID No. 6	3,227,273
TID No. 8	1,395,584
TID No. 11	502,110
TID No. 12	1,627,935
TID No. 13	463,229
TID No. 14	542,490
TID No. 15	305,221
Total Tax incremental Financing District Expenditures	<u>8,063,842</u>

Total Restricted Fund Balance	<u><u>\$ 11,560,521</u></u>
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**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

**K. Fund Equity (Continued)**

Committed Fund Balance

In the fund financial statements, portions of government fund balances are committed by City Council action. At December 31, 2021, General Fund balance was committed as follows:

General Fund:

Committed for:

Nonlapsing Funds	\$	513,994
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Special Revenue Funds:

Committed for:

Riverwalk Pier		230,740
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Dog Park		12,876
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Park Equipment		57,929
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Total Special Revenue Fund Committed Fund Balance		301,545
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Capital Project Funds:

Committed for:

Capital Equipment		725,927
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Community Center		10,023
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Police/Fire Expansion		2,932
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Total Capital Project Funds		738,882
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Total Committed Fund Balance	\$	1,554,421
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Minimum General Fund Balance Policy

The City has also adopted a minimum fund balance policy of 25% of subsequent year budgeted expenditures for the general fund. The minimum fund balance is maintained for cash flow and working capital purposes. The minimum fund balance amount is calculated as follows:

Budgeted 2022 General Fund Expenditures	\$	19,226,263
Minimum Fund Balance %		(x) 25%
Minimum Fund Balance Amount	\$	4,806,566

The City's unassigned general fund balance of \$7,017,753 is above the minimum fund balance amount.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 4 OTHER INFORMATION**

**A. Tax Incremental Financing**

The City has established separate capital projects funds for six Tax Incremental City (TID) which were created by the City in accordance with Section 66.1105 of the Wisconsin Statutes. At the time the City was created, the property tax base within the City was “frozen” and increment taxes resulting from increases to the property tax base are used to finance City improvements, including principal and interest on long-term debt issued by the City to finance such improvements. The Statutes allow eligible project costs to be incurred up to five years prior to the maximum termination date. The City's City is still eligible to incur project costs.

Since creation of the TID's, the City has provided various financing sources to the TID. The foregoing amounts are not recorded as liabilities in the TID capital project fund but can be recovered by the City from any future excess tax increment revenues. As of December 31, 2021, the City can recover \$14,260,271 from future excess tax increment revenues of the following. Furthermore, the intent of the City is to recover the above amounts from future TID surplus funds, if any, prior to termination of the respective Cities. Unless terminated by the City prior thereto, each TID has a statutory termination year as follows:

	<u>TID No. 5</u>	<u>TID No. 6</u>	<u>TID No. 7</u>	<u>TID No. 8</u>
Creation Date	8/27/1996	3/3/1998	10/17/2006	8/21/2007
Termination Date	8/27/2023	2/17/2022	10/17/2033	8/21/2027
Tax Increment Property Tax Revenues for 2021	\$ 731,204	\$ 1,941,382	\$ 119,604	\$ 563,635
Net Unreimbursed Project Costs Due City	\$ 557,874	\$ (6,113,158)	\$ 4,321,524	\$ 842,069
	<u>TID No. 9</u>	<u>TID No. 10</u>	<u>TID No. 11</u>	<u>TID No. 12</u>
Creation Date	8/7/2012	8/7/2012	9/1/2015	9/1/2015
Termination Date	8/7/2039	8/7/2032	9/1/2035	9/1/2035
Tax Increment Property Tax Revenues for 2021	\$ 44,384	\$ 122,131	\$ 159,373	\$ 32,005
Net Unreimbursed Project Costs Due City	\$ 1,687,114	\$ 4,922,310	\$ 1,487,891	\$ (902,935)
	<u>TID No. 13</u>	<u>TID No. 14</u>	<u>TID No. 15</u>	<u>TID No. 16</u>
Creation Date	7/18/2017	9/19/2018	2/15/2020	2/21/2020
Termination Date	7/18/2037	12/31/2038	2/18/2040	2/21/2040
Tax Increment Property Tax Revenues for 2021	\$ 93,260	\$ -	\$ -	\$ -
Net Unreimbursed Project Costs Due City	\$ 2,616,771	\$ 937,510	\$ 3,862,279	\$ 41,022
	<u>TID No. 17</u>			
Creation Date	3/16/2021			
Termination Date	3/16/2042			
Tax Increment Property Tax Revenues for 2021	\$ -			
Net Unreimbursed Project Costs Due City	\$ 7,991			

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**B. Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. The City completes an annual review of its insurance coverage to ensure adequate coverage. Settled claims have not exceeded coverage in each of the past three years.

In addition to the above, the City has established separate internal service funds for the following risk management programs:

Health Self-Insurance Fund

City employees, retirees and employee dependents are eligible for medical benefits from a health self-insurance fund. Funding is provided by charges to City departments, employees, and retirees. The program is supplemented by stop loss protection, which limits the City's annual liability. Fund expenses consist of payments to a third-party administrator for medical claims, stop loss insurance premiums and administrative fees. On December 31, 2021, the fund had a balance of \$2,070,824.

The claims liability of \$240,492 reported in the fund at December 31, 2021 is based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the fund's claims liability amount are as follows:

	Liability January 1	Current Year Claims and Changes in Estimates	Claims Payments	Liability December 31
2021	\$ 132,294	\$ 1,649,790	\$ 2,022,576	\$ 240,492
2020	63,154	992,800	1,188,248	132,294

Dental Self-Insurance Fund

City employees, retirees and employee dependents are eligible for dental benefits from a dental self-insurance fund. Funding is provided by charges to City departments, employees and retirees. The program is supplemented by stop loss protection, which limits the City's annual liability. Fund expenses consist of payments to a third-party administrator for dental claims, stop loss insurance premiums and administrative fees. On December 31, 2021, the fund had a balance of \$56,536.

**CITY OF DE PERE, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
DECEMBER 31, 2021**

**NOTE 4 OTHER INFORMATION (CONTINUED)**

**B. Risk Management (Continued)**

Dental Self-Insurance Fund (Continued)

The claims liability of \$5,943 reported in the fund at December 31, 2021, is based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the fund's claims liability amount are as follows:

	Liability January 1	Current Year Claims and Changes in Estimates	Claims Payments	Liability December 31
2021	\$ 3,797	\$ 140,973	\$ 138,827	\$ 5,943
2020	3,911	133,634	133,748	3,797

**C. Contingencies**

From time to time, the City is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and the City that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position or results of operations.

**D. Water Purchase Contract with Central Brown County Water Authority**

The City of De Pere is a Charter member of the Central Brown County Water Authority with five other Brown County communities. The Authority was formed under Wisconsin Statutes in 1998 to provide a long-term solution to water quantity and quality concerns. In 2004, the Authority entered into a contract to purchase Lake Michigan water from the City of Manitowoc. In 2007 the Authority completed construction of a 30 mile water transmission main from the City of Manitowoc and a 35 mile long spoke transmission system to distribute the water to its individual members. To provide funds to complete construction projects, the Authority issued \$136,625,000 of revenue bonds in June of 2005.

Each Charter Member has entered into a water purchase contract under which they agree to purchase wholesale water from the Authority. Rates charged to each member are billed monthly and are based on (1) operation and maintenance costs, (2) fixed costs, including debt service on the revenue bond and (3) required Security Fund deposits. During 2021 the City paid the Authority \$3,576,261 in accordance with the water purchase contract.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF DE PERE, WISCONSIN  
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)  
WISCONSIN RETIREMENT SYSTEM  
LAST 10 MEASUREMENT PERIODS**

Measurement Period Ending	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/14	0.08664090%	\$ (2,128,138)	\$ 9,073,681	23.45%	102.74%
12/31/15	0.08721909%	1,417,293	9,424,305	15.04%	98.20%
12/31/16	0.08851511%	729,575	9,577,125	7.62%	99.12%
12/31/17	0.09092334%	(2,699,621)	9,670,368	27.92%	102.93%
12/31/18	0.09310308%	3,312,315	10,029,996	33.02%	96.45%
12/31/19	0.09492159%	(3,060,705)	10,457,329	-29.27%	102.96%
12/31/20	0.09781188%	(6,106,531)	11,200,080	-54.52%	105.26%

**SCHEDULE OF CONTRIBUTIONS  
WISCONSIN RETIREMENT SYSTEM  
LAST 10 FISCAL YEARS**

Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll (fiscal year)	Contributions as a Percentage of Covered Payroll
12/31/15	\$ 853,538	\$ 853,538	\$ -	\$ 9,424,305	9.06%
12/31/16	862,667	862,667	-	9,577,125	9.01%
12/31/17	947,840	947,840	-	9,670,368	9.80%
12/31/18	976,960	976,960	-	10,029,996	9.74%
12/31/19	1,006,862	1,006,862	-	10,457,329	9.63%
12/31/20	1,156,889	1,156,889	-	11,200,080	10.33%
12/31/21	1,180,293	1,180,293	-	11,354,060	10.40%

See accompanying Notes to Required Supplementary Information.



**CITY OF DE PERE, WISCONSIN**  
**SCHEDULE OF CHANGES IN OPEB LIABILITY AND RELATED RATIOS**  
**LAST 10 MEASUREMENT PERIODS**

	2021	2020	2019	2018	2017
Total OPEB Liability:					
Service Cost	\$ 20,168	\$ 18,239	\$ 20,928	\$ 22,795	\$ 22,795
Interest	5,929	6,523	15,145	13,298	12,862
Differences Between Expected and Actual Experience	(44,531)	-	(157,218)	-	-
Changes of Assumptions	(11,767)	10,442	(6,038)	(13,769)	(5,254)
Benefit Payments	(7,758)	(12,016)	(13,749)	(31,655)	(14,784)
Net Change in Total OPEB Liability	(37,959)	23,188	(140,932)	(9,331)	15,619
Total OPEB Liability - Beginning	257,286	234,098	375,030	384,361	368,742
Total OPEB Liability - Ending	<u>\$ 219,327</u>	<u>\$ 257,286</u>	<u>\$ 234,098</u>	<u>\$ 375,030</u>	<u>\$ 384,361</u>
Covered-Employee Payroll	\$ 10,509,539	\$ 9,732,159	\$ 9,732,159	\$ 7,447,066	\$ 7,447,066
District's Total OPEB Liability as a Percentage of Covered-Employee Payroll	2.09%	2.64%	2.41%	5.04%	5.16%

\* The amounts presented for each fiscal year were determined as of the current fiscal year-end. Amounts for prior years were not available.

**CITY OF DE PERE, WISCONSIN**  
**SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (ASSET)**  
**LOCAL RETIREE LIFE INSURANCE FUND**  
**LAST 10 MEASUREMENT PERIODS**

Measurement Period Ending	Proportion of the Net OPEB Liability (Asset)	Proportionate Share of the Net OPEB Liability (Asset)	Covered-employee Payroll	Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of Covered-employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)
12/31/17	0.36553200%	\$ 1,099,732	\$ 9,670,368	11.37%	44.81%
12/31/18	0.37112800%	957,635	9,292,000	10.31%	48.69%
12/31/19	0.35037200%	1,491,952	9,509,000	15.69%	37.58%
12/31/20	0.34576900%	1,901,979	10,418,000	18.26%	31.36%

**SCHEDULE OF CONTRIBUTIONS**  
**LOCAL RETIREE LIFE INSURANCE FUND**  
**LAST 10 FISCAL YEARS**

Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered-employee Payroll	Contributions as a Percentage of Covered-employee Payroll
12/31/17	\$ 6,917	\$ 6,917	\$ -	\$ 9,670,368	0.07%
12/31/18	7,150	7,150	-	9,292,000	0.08%
12/31/19	6,915	6,915	-	10,457,330	0.07%
12/31/20	6,829	6,829	-	10,418,000	0.07%
12/31/21	7,358	7,358	-	11,354,060	0.06%

See accompanying Notes to Required Supplementary Information.

**CITY OF DE PERE, WISCONSIN  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
DECEMBER 31, 2021**

**NOTE 1 WISCONSIN RETIREMENT SYSTEM**

There were no changes of benefit terms for any participating employer in the WRS.

*Changes of assumptions.* Actuarial assumptions are based on experience study conducted in 2018 using experience from 2015 – 2017. Based on the experience study conducted in 2018, actuarial assumptions used to develop Total Pension Liability changed, including the discount rate, long-term expected rate of return, postretirement adjustment, wage inflation rate, mortality and separation rates.

The City is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

**NOTE 2 OTHER POSTEMPLOYMENT BENEFITS**

The City is required to present the last ten fiscal years of data; however accounting standard allow the presentation of as many years as are available until ten fiscal years are presented.

**Single-Employer Defined Postemployment Benefit Plan**

The discount rate was changed to the 20-year AA municipal bond rate (2.00%) for the measurement date of December 31, 2021. All other assumptions and methods remained unchanged from the valuation performed as of December 31, 2019. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

**Local Retiree Life Insurance Fund (LRLIF)**

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. Based on this experience study, actuarial assumptions used to measure the total OPEB liability changed from prior year, including the discount rate, wage inflation rate, mortality and separation rates.

## **SUPPLEMENTARY INFORMATION**

**CITY OF DE PERE, WISCONSIN  
GENERAL FUND  
DETAILED COMPARISON OF BUDGETED AND ACTUAL REVENUES  
YEAR ENDED DECEMBER 31, 2021  
(WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Budget			Variance Final Budget - Positive (Negative)	2020 Actual
	Original	Final	Actual		
<b>Taxes:</b>					
General Property	\$ 8,285,197	\$ 8,285,197	\$ 8,283,993	\$ (1,204)	\$ 8,146,890
Mobile Home	5,500	5,500	6,577	1,077	7,869
Excess Stadium District Sales Tax	120	120	328	208	1,869
Room Tax	9,500	9,500	7,716	(1,784)	5,103
Payments in Lieu of Taxes	1,800	1,800	8,401	6,601	11,364
Housing Authority	32,000	32,000	31,275	(725)	32,656
Interest and Penalties:					
Taxes	1,400	1,400	484	(916)	524
Special Assessments	20,000	20,000	7,778	(12,222)	9,599
Total Taxes	8,355,517	8,355,517	8,346,552	(8,965)	8,215,874
<b>Intergovernmental:</b>					
Law Enforcement Training	101,659	101,659	126,373	24,714	131,340
State Shared Taxes	1,518,849	1,518,849	1,517,392	(1,457)	1,554,405
Exempt Computer Aid	77,852	77,852	77,852	-	77,852
Fire Insurance	93,568	93,568	100,264	6,696	93,568
Rescue Squad	10,398	10,398	-	(10,398)	7,265
Transportation	1,129,685	1,129,685	1,315,204	185,519	1,243,193
Mass Transit	274,790	274,790	274,790	-	294,790
Public Health	70,187	70,187	78,536	8,349	73,208
Recycling	97,563	97,563	97,975	412	97,563
Other	-	-	761,568	761,568	266,012
Total Intergovernmental	3,374,551	3,374,551	4,349,954	975,403	3,839,196
<b>Licenses and Permits:</b>					
<b>Licenses:</b>					
Liquor and Malt Beverage	36,000	36,000	32,798	(3,202)	12,704
Operators	13,000	13,000	10,311	(2,689)	15,328
Cigarette	2,100	2,100	2,728	628	2,100
Food and Beverage	80,000	80,000	93,883	13,883	75,794
Cable Television	125,000	125,000	110,364	(14,636)	129,458
Trailer Park	100	100	-	(100)	100
Dog	3,600	3,600	3,349	(251)	3,183
Other Licenses/Permits	11,500	11,500	8,910	(2,590)	6,133
<b>Permits:</b>					
Construction	10,000	10,000	8,950	(1,050)	7,350
Electrical, Mechanical, and Plumbing	230,000	230,000	392,304	162,304	325,948
Sanitary Sewer	12,000	12,000	12,000	-	19,500
Zoning	390,150	390,150	370,727	(19,423)	379,338
Total Licenses and Permits	913,450	913,450	1,046,324	132,874	976,936

**CITY OF DE PERE, WISCONSIN  
GENERAL FUND  
DETAILED COMPARISON OF BUDGETED AND ACTUAL REVENUES (CONTINUED)  
YEAR ENDED DECEMBER 31, 2021  
(WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Budget		Actual	Variance Final Budget - Positive (Negative)	2020 Actual
	Original	Final			
Fines and Forfeits:					
Court Forfeitures and Costs	\$ 375,000	\$ 375,000	\$ 352,419	\$ (22,581)	\$ 309,614
Parking Violations	35,000	35,000	57,342	22,342	29,277
Total Fines and Forfeits	410,000	410,000	409,761	(239)	338,891
Public Charges for Services:					
General Government	36,500	36,500	38,055	1,555	32,254
Police	1,800	1,800	1,022	(778)	850
Alarm Monitoring Fees	10,000	10,000	7,525	(2,475)	13,773
Ambulance	785,608	785,608	902,451	116,843	770,301
Streets	56,564	56,564	92,009	35,445	82,274
Snow Removal	6,600	6,600	6,201	(399)	2,175
Weed Cutting	4,000	4,000	4,077	77	4,027
Recycling	14,500	14,500	8,503	(5,997)	6,910
Public Health	500	500	1,439	939	2,396
Community Center	37,284	37,284	47,786	10,502	10,079
Swimming Pools	168,075	168,075	245,659	77,584	38,006
Parks	10,500	10,500	28,626	18,126	23,581
Recreation	376,874	376,874	455,741	78,867	258,457
Concession Sales	30,240	30,240	43,978	13,738	-
Total Public Charges for Services	1,539,045	1,539,045	1,883,072	344,027	1,245,083
Intergovernmental Charges for Services:					
General Government	193,290	193,290	196,207	2,917	190,515
Public Safety	499,000	499,000	506,583	7,583	354,902
Public Works	730,400	730,400	730,603	203	729,712
Total intergovernmental charges for services	1,422,690	1,422,690	1,433,393	10,703	1,275,129
Miscellaneous:					
Investment Income	525,000	525,000	(30,894)	(555,894)	357,736
Donations	2,500	2,500	16,644	14,144	6,770
Sale of City Property	16,500	16,500	17,785	1,285	11,789
Salvage Products	5,000	5,000	-	(5,000)	-
Rental Income	124,300	124,300	47,050	(77,250)	28,890
Department Revenue	9,090	9,090	5,918	(3,172)	603
Other	550	550	-	(550)	973
Total Miscellaneous	682,940	682,940	56,503	(626,437)	406,761
Total Revenues	<u>\$ 16,698,193</u>	<u>\$ 16,698,193</u>	<u>\$ 17,525,559</u>	<u>\$ 827,366</u>	<u>\$ 16,297,870</u>

**CITY OF DE PERE, WISCONSIN  
GENERAL FUND  
DETAILED COMPARISON OF BUDGETED AND ACTUAL EXPENDITURES  
YEAR ENDED DECEMBER 31, 2021  
(WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Budget			Variance Final Budget - Positive (Negative)	2020 Actual
	Original	Final	Actual		
General Government:					
Council	\$ 80,609	\$ 80,609	\$ 76,938	\$ 3,671	\$ 75,846
Municipal Court	114,465	114,465	108,949	5,516	141,204
Municipal Court Outlay	200	200	140	60	-
Mayor	66,783	66,783	32,745	34,038	42,443
Administrator	157,493	157,493	137,057	20,436	148,290
Administrator Outlay	200	200	-	200	-
Clerk/Treasurer	231,693	231,693	233,597	(1,904)	230,819
Elections	22,850	22,850	20,207	2,643	61,061
Elections Outlay	-	-	-	-	7,755
Assessment of Property	60,841	60,841	59,645	1,196	62,075
Accounting and Finance	137,560	137,560	147,192	(9,632)	134,311
Data Processing	144,217	144,217	160,748	(16,531)	109,678
Data Processing Outlay	-	-	-	-	21,041
Personnel and Insurance	362,922	362,922	368,471	(5,549)	316,544
Legal	310,034	310,034	272,358	37,676	280,436
Legal Outlay	500	500	-	500	-
City Hall	125,329	125,329	122,482	2,847	111,136
City Hall Outlay	10,000	10,000	8,361	1,639	22,198
COVID Related	-	-	-	-	409,963
Other General Government	491,750	491,750	207,843	283,907	205,829
Total General Government	2,317,446	2,317,446	1,956,733	360,713	2,380,629
Public Safety:					
Police Department	5,108,130	5,108,130	4,987,383	120,747	4,804,582
Police Department Outlay	24,500	24,500	73,281	(48,781)	15,305
Traffic Control	95,737	95,737	80,937	14,800	53,640
Fire/Ambulance Department	4,145,408	4,145,408	4,111,394	34,014	4,148,554
Fire/Ambulance Department Outlay	-	-	2,626	(2,626)	44,478
Building and Electrical	295,090	295,090	260,035	35,055	280,755
Jail	8,250	8,250	3,914	4,336	4,090
Total Public Safety	9,677,115	9,677,115	9,519,570	157,545	9,351,404
Public Works:					
Street Machinery Repair	113,248	113,248	103,468	9,780	97,300
Street Machinery Repair Outlay	4,000	4,000	12,098	(8,098)	13,177
Municipal Service Center	120,172	120,172	111,910	8,262	116,686
Municipal Service Center Outlay	8,250	8,250	-	8,250	19,754
Mechanics	137,378	137,378	66,201	71,177	106,254
Mechanics Outlay	1,000	1,000	853	147	-
Administration	121,863	121,863	114,118	7,745	116,501
Administration Outlay	-	-	-	-	1,668
Engineer	236,937	236,937	216,263	20,674	229,329
Engineer Outlay	-	-	-	-	7,381
Street Maintenance	137,151	137,151	93,385	43,766	95,458

**CITY OF DE PERE, WISCONSIN  
GENERAL FUND  
DETAILED COMPARISON OF BUDGETED AND ACTUAL EXPENDITURES (CONTINUED)  
YEAR ENDED DECEMBER 31, 2021  
(WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Budget			Variance Final Budget - Positive (Negative)	2020 Actual
	Original	Final	Actual		
Public Works (Continued):					
Street Maintenance Outlay	\$ -	\$ -	\$ 516	\$ (516)	\$ 29,382
Brush Pickup	101,171	101,171	90,358	10,813	125,467
Weed Cutting	9,911	9,911	17,120	(7,209)	15,693
Weed Cutting Outlay	175	175	175	-	336
Snow and Ice Control	284,203	284,203	156,816	127,387	162,620
Traffic Signs and Markings	156,177	156,177	132,067	24,110	144,545
Traffic Signs and Markings Outlay	2,000	2,000	4,765	(2,765)	18,000
Traffic Lights	41,000	41,000	31,068	9,932	39,009
Traffic Lights Outlay	5,300	5,300	-	5,300	-
Street Lighting	406,123	406,123	417,172	(11,049)	375,437
Street Lighting Outlay	-	-	-	-	390,014
Street Cleaning	-	-	2,214	(2,214)	-
Transit Systems	424,663	424,663	292,560	132,103	434,091
Total Public Works	<u>2,310,722</u>	<u>2,310,722</u>	<u>1,863,127</u>	<u>447,595</u>	<u>2,538,102</u>
Sanitation:					
Garbage and Refuse Collection	329,416	329,416	332,012	(2,596)	335,981
Landfill Waste Disposal	320,000	320,000	205,096	114,904	320,848
Recycling	108,436	108,436	111,536	(3,100)	103,429
Total Sanitation	<u>757,852</u>	<u>757,852</u>	<u>648,644</u>	<u>109,208</u>	<u>760,258</u>
Health and Human Services:					
Nurse	568,031	568,031	655,284	(87,253)	550,683
Board of Health	1,622	1,622	-	1,622	-
Total Health and Human Services	<u>569,653</u>	<u>569,653</u>	<u>655,284</u>	<u>(85,631)</u>	<u>550,683</u>
Culture and Recreation:					
Community Center	344,521	344,521	309,460	35,061	313,855
Community Center Outlay	10,000	10,000	950	9,050	11,546
Special Events and Celebrations	31,647	31,647	17,695	13,952	1,267
Park and Recreation Administration	267,683	267,683	251,197	16,486	252,849
Recreation	567,319	567,319	430,146	137,173	308,709
Swimming Pools	357,192	357,192	405,883	(48,691)	146,391
Swimming Pools Outlay	-	-	-	-	6,590
Parks - General	528,300	528,300	508,335	19,965	484,262
Parks Outlay	10,000	10,000	2,393	7,607	50,599
Parks Equipment Maintenance	94,485	94,485	81,245	13,240	75,915
Boat Ramps	23,241	23,241	22,204	1,037	25,701
Boat Ramps Outlay	6,927	6,927	19,338	(12,411)	31,548
Forestry	243,040	243,040	303,028	(59,988)	278,406
Historical Society	10,110	10,110	5,325	4,785	15,354
Total Culture and Recreation	<u>2,494,465</u>	<u>2,494,465</u>	<u>2,357,199</u>	<u>137,266</u>	<u>2,002,992</u>
Conservation and Development:					
Economic Development	<u>378,863</u>	<u>378,863</u>	<u>363,956</u>	<u>14,907</u>	<u>387,355</u>
Total Expenditures	<u>\$ 18,506,116</u>	<u>\$ 18,506,116</u>	<u>\$ 17,364,513</u>	<u>\$ 1,141,603</u>	<u>\$ 17,971,423</u>



**CITY OF DE PERE, WISCONSIN  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
DECEMBER 31, 2021  
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	Special Revenue							
	Development Loan Program	Public Land Acquisition	Riverwalk Pier	Cable Access	Dog Park	Southwest Park Equipment	De Pere Micro Fund Loan	Local Fiscal Recovery Funds
ASSETS								
Cash and Investments	\$ -	\$ 147,556	\$ 230,740	\$ -	\$ 12,876	\$ 57,929	\$ -	\$ 1,306,787
Restricted Cash and Investments	813,474	-	-	-	-	-	-	-
Receivables:								
Taxes and Special Charges	-	-	-	-	-	-	-	-
Accounts	-	-	-	18,672	-	-	-	-
Special Assessments	-	-	-	-	-	-	-	-
Loans	192,342	-	-	-	-	-	196,104	-
Due from Other Funds	-	-	-	-	-	-	-	-
Total Assets	\$ 1,005,816	\$ 147,556	\$ 230,740	\$ 18,672	\$ 12,876	\$ 57,929	\$ 196,104	\$ 1,306,787
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES								
Liabilities:								
Accounts Payable	\$ -	\$ -	\$ -	\$ 1,174	\$ -	\$ -	\$ -	\$ -
Accrued and Other Current Liabilities	-	-	-	602	-	-	-	-
Due to Other Funds	6,638	-	-	16,896	-	-	106,096	-
Advance from Other Funds	-	-	-	-	-	-	-	-
Unearned Revenues	-	-	-	-	-	-	-	1,306,787
Total Liabilities	6,638	-	-	18,672	-	-	106,096	1,306,787
Deferred Inflows of Resources:								
Property Taxes Levied for Subsequent Year	-	-	-	-	-	-	-	-
Loans Receivable	192,342	-	-	-	-	-	196,104	-
Special Assessments	-	-	-	-	-	-	-	-
Total Deferred Inflows of Resources	192,342	-	-	-	-	-	196,104	-
Fund Balances:								
Restricted	806,836	147,556	-	-	-	-	-	-
Committed	-	-	230,740	-	12,876	57,929	-	-
Unassigned (Deficit)	-	-	-	-	-	-	(106,096)	-
Total Fund Balances	806,836	147,556	230,740	-	12,876	57,929	(106,096)	-
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 1,005,816	\$ 147,556	\$ 230,740	\$ 18,672	\$ 12,876	\$ 57,929	\$ 196,104	\$ 1,306,787

**CITY OF DE PERE, WISCONSIN**  
**COMBINING BALANCE SHEET**  
**NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)**  
**DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	Capital Projects				
	Capital Equipment	Community Center	Police/Fire Expansion	Pool Capital Projects	TID No. 5
<b>ASSETS</b>					
Cash and Investments	\$ 957,839	\$ 10,023	\$ 2,932	\$ -	\$ 195
Restricted Cash and Investments	-	-	-	-	-
Receivables:					
Taxes and Special Charges	800,000	-	-	-	-
Accounts	-	-	-	-	-
Special Assessments	-	-	-	-	-
Loans	-	-	-	-	-
Due from Other Funds	-	-	-	-	-
<b>Total Assets</b>	<b>\$ 1,757,839</b>	<b>\$ 10,023</b>	<b>\$ 2,932</b>	<b>\$ -</b>	<b>\$ 195</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
Liabilities:					
Accounts Payable	\$ 231,912	\$ -	\$ -	\$ -	\$ 105
Accrued and Other Current Liabilities	-	-	-	-	90
Due to Other Funds	-	-	-	-	-
Advance from Other Funds	-	-	-	1,472,715	-
Unearned Revenues	-	-	-	-	-
<b>Total Liabilities</b>	<b>231,912</b>	<b>-</b>	<b>-</b>	<b>1,472,715</b>	<b>195</b>
Deferred Inflows of Resources:					
Property Taxes Levied for Subsequent Year	800,000	-	-	-	-
Loans Receivable	-	-	-	-	-
Special Assessments	-	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<b>800,000</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Fund Balances:					
Restricted	-	-	-	-	-
Committed	725,927	10,023	2,932	-	-
Unassigned (Deficit)	-	-	-	(1,472,715)	-
<b>Total Fund Balances</b>	<b>725,927</b>	<b>10,023</b>	<b>2,932</b>	<b>(1,472,715)</b>	<b>-</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 1,757,839</b>	<b>\$ 10,023</b>	<b>\$ 2,932</b>	<b>\$ -</b>	<b>\$ 195</b>

**CITY OF DE PERE, WISCONSIN  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)  
DECEMBER 31, 2021  
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	Capital Projects				
	TID No. 6	TID No. 7	TID No. 8	TID No. 9	TID No. 10
<b>ASSETS</b>					
Cash and Investments	\$ 367,621	\$ -	\$ 1,395,846	\$ -	\$ -
Restricted Cash and Investments	-	-	-	-	-
Receivables:					
Taxes and Special Charges	1,968,529	87,717	267,442	29,772	120,688
Accounts	-	-	-	-	-
Special Assessments	-	-	-	-	-
Loans	-	-	-	-	-
Due from Other Funds	2,859,889	-	-	-	-
<b>Total Assets</b>	<b>\$ 5,196,039</b>	<b>\$ 87,717</b>	<b>\$ 1,663,288</b>	<b>\$ 29,772</b>	<b>\$ 120,688</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
Liabilities:					
Accounts Payable	\$ 125	\$ 95,752	\$ 138	\$ 8,625	\$ 5,992
Accrued and Other Current Liabilities	112	146	124	156	156
Due to Other Funds	-	1,456,372	-	280,078	1,074,536
Advance from Other Funds	-	-	-	-	-
Unearned Revenues	-	-	-	-	-
<b>Total Liabilities</b>	<b>237</b>	<b>1,552,270</b>	<b>262</b>	<b>288,859</b>	<b>1,080,684</b>
Deferred Inflows of Resources:					
Property Taxes Levied for Subsequent Year	1,968,529	87,717	267,442	29,772	120,688
Loans Receivable	-	-	-	-	-
Special Assessments	-	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<b>1,968,529</b>	<b>87,717</b>	<b>267,442</b>	<b>29,772</b>	<b>120,688</b>
Fund Balances:					
Restricted	3,227,273	-	1,395,584	-	-
Committed	-	-	-	-	-
Unassigned (Deficit)	-	(1,552,270)	-	(288,859)	(1,080,684)
<b>Total Fund Balances</b>	<b>3,227,273</b>	<b>(1,552,270)</b>	<b>1,395,584</b>	<b>(288,859)</b>	<b>(1,080,684)</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 5,196,039</b>	<b>\$ 87,717</b>	<b>\$ 1,663,288</b>	<b>\$ 29,772</b>	<b>\$ 120,688</b>

**CITY OF DE PERE, WISCONSIN  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)  
DECEMBER 31, 2021  
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	Capital Projects				
	TID No. 11	TID No. 12	TID No. 13	TID No. 14	TID No. 15
<b>ASSETS</b>					
Cash and Investments	\$ 502,772	\$ 1,628,531	\$ 463,507	\$ 542,768	\$ 305,499
Restricted Cash and Investments	-	-	-	-	-
Receivables:					
Taxes and Special Charges	219,256	224,990	149,089	38,281	-
Accounts	-	-	-	-	-
Special Assessments	-	912,235	-	-	-
Loans	-	-	-	-	-
Due from Other Funds	-	-	-	-	-
<b>Total Assets</b>	<b>\$ 722,028</b>	<b>\$ 2,765,756</b>	<b>\$ 612,596</b>	<b>\$ 581,049</b>	<b>\$ 305,499</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
Liabilities:					
Accounts Payable	\$ 494	\$ 460	\$ 278	\$ 278	\$ 278
Accrued and Other Current Liabilities	168	136	-	-	-
Due to Other Funds	-	-	-	-	-
Advance from Other Funds	-	-	-	-	-
Unearned Revenues	-	-	-	-	-
<b>Total Liabilities</b>	<b>662</b>	<b>596</b>	<b>278</b>	<b>278</b>	<b>278</b>
Deferred Inflows of Resources:					
Property Taxes Levied for Subsequent Year	219,256	224,990	149,089	38,281	-
Loans Receivable	-	-	-	-	-
Special Assessments	-	912,235	-	-	-
<b>Total Deferred Inflows of Resources</b>	<b>219,256</b>	<b>1,137,225</b>	<b>149,089</b>	<b>38,281</b>	<b>-</b>
Fund Balances:					
Restricted	502,110	1,627,935	463,229	542,490	305,221
Committed	-	-	-	-	-
Unassigned (Deficit)	-	-	-	-	-
<b>Total Fund Balances</b>	<b>502,110</b>	<b>1,627,935</b>	<b>463,229</b>	<b>542,490</b>	<b>305,221</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 722,028</b>	<b>\$ 2,765,756</b>	<b>\$ 612,596</b>	<b>\$ 581,049</b>	<b>\$ 305,499</b>

**CITY OF DE PERE, WISCONSIN**  
**COMBINING BALANCE SHEET**  
**NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)**  
**DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	Capital Projects		
	TID No. 16	TID No. 17	Totals
<b>ASSETS</b>			
Cash and Investments	\$ -	\$ -	\$ 7,933,421
Restricted Cash and Investments	-	-	813,474
Receivables:			
Taxes and Special Charges	-	-	3,905,764
Accounts	-	-	18,672
Special Assessments	-	-	912,235
Loans	-	-	388,446
Due from Other Funds	-	-	2,859,889
<b>Total Assets</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 16,831,901</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>			
Liabilities:			
Accounts Payable	\$ -	\$ 110	\$ 345,721
Accrued and Other Current Liabilities	-	-	1,690
Due to Other Funds	41,022	7,881	2,989,519
Advance from Other Funds	-	-	1,472,715
Unearned Revenues	-	-	1,306,787
<b>Total Liabilities</b>	<b>41,022</b>	<b>7,991</b>	<b>6,116,432</b>
Deferred Inflows of Resources:			
Property Taxes Levied for Subsequent Year	-	-	3,905,764
Loans Receivable	-	-	388,446
Special Assessments	-	-	912,235
<b>Total Deferred Inflows of Resources</b>	<b>-</b>	<b>-</b>	<b>5,206,445</b>
Fund Balances:			
Restricted	-	-	9,018,234
Committed	-	-	1,040,427
Unassigned (Deficit)	(41,022)	(7,991)	(4,549,637)
<b>Total Fund Balances</b>	<b>(41,022)</b>	<b>(7,991)</b>	<b>5,509,024</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 16,831,901</b>

**CITY OF DE PERE, WISCONSIN**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**YEAR ENDED DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Special Revenue							
	Development Loan Program	Public Land Acquisition	Riverwalk Pier	Cable Access	Dog Park	Southwest Park Equipment	De Pere Micro Fund Loan	Local Fiscal Recovery Funds
<b>REVENUES</b>								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	47,422	-	-	-	-
Licenses and Permits	-	-	-	73,576	-	-	-	-
Public Charges for Services	-	15,300	-	-	-	-	-	-
Miscellaneous	62,811	-	-	311	601	27,503	93,896	-
Total Revenues	62,811	15,300	-	121,309	601	27,503	93,896	-
<b>EXPENDITURES</b>								
Current:								
Culture and Recreation	-	-	-	123,043	-	496	-	-
Conservation and Development	-	-	-	5,411	-	-	215,000	-
Debt Service:								
Interest and Fiscal Charges	-	-	-	-	-	-	-	-
Capital Outlay	-	-	-	-	-	-	-	-
Total Expenditures	-	-	-	128,454	-	496	215,000	-
<b>EXCESS OF REVENUES OVER (UNDER)</b>								
<b>EXPENDITURES</b>	62,811	15,300	-	(7,145)	601	27,007	(121,104)	-
<b>OTHER FINANCING SOURCES (USES)</b>								
Long-Term Debt Issued	-	-	-	-	-	-	-	-
Premium on Debt Issued	-	-	-	-	-	-	-	-
Proceeds from Sale of Capital Assets	-	-	-	-	-	-	-	-
Transfers in	85,000	-	-	7,145	-	-	-	-
Transfers out	-	-	-	-	-	-	(85,000)	-
Total Other Financing Sources (Uses)	85,000	-	-	7,145	-	-	(85,000)	-
<b>NET CHANGE IN FUND BALANCES</b>	147,811	15,300	-	-	601	27,007	(206,104)	-
Fund Balances (Deficit) - Beginning of Year	659,025	132,256	230,740	-	12,275	30,922	100,008	-
<b>FUND BALANCES (DEFICIT) - END OF YEAR</b>	<u>\$ 806,836</u>	<u>\$ 147,556</u>	<u>\$ 230,740</u>	<u>\$ -</u>	<u>\$ 12,876</u>	<u>\$ 57,929</u>	<u>\$ (106,096)</u>	<u>\$ -</u>

**CITY OF DE PERE, WISCONSIN**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)**  
**YEAR ENDED DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Capital Projects				
	Capital Equipment	Community Center	Police/Fire Expansion	Pool Capital Projects	TID No. 5
<b>REVENUES</b>					
Taxes	\$ 800,000	\$ -	\$ -	\$ -	\$ 731,204
Intergovernmental	-	-	-	-	1,776
Licenses and Permits	-	-	-	-	-
Public Charges for Services	-	-	-	-	-
Miscellaneous	-	500	-	-	-
Total Revenues	800,000	500	-	-	732,980
<b>EXPENDITURES</b>					
Current:					
Culture and Recreation	-	-	-	-	-
Conservation and Development	-	-	-	-	26,535
Debt Service:					
Interest and Fiscal Charges	-	-	-	-	-
Capital Outlay	2,284,187	-	-	1,997,675	-
Total Expenditures	2,284,187	-	-	1,997,675	26,535
<b>EXCESS OF REVENUES OVER (UNDER)</b>					
<b>EXPENDITURES</b>	(1,484,187)	500	-	(1,997,675)	706,445
<b>OTHER FINANCING SOURCES (USES)</b>					
Long-Term Debt Issued	2,222,700	-	-	-	-
Premium on Debt Issued	-	-	-	-	-
Proceeds from Sale of Capital Assets	-	-	-	-	-
Transfers in	-	-	-	900,000	-
Transfers out	(800,000)	-	-	(1,025,105)	(3,067,406)
Total Other Financing Sources (Uses)	1,422,700	-	-	(125,105)	(3,067,406)
<b>NET CHANGE IN FUND BALANCES</b>	(61,487)	500	-	(2,122,780)	(2,360,961)
Fund Balances (Deficit) - Beginning of Year	787,414	9,523	2,932	650,065	2,360,961
<b>FUND BALANCES (DEFICIT) - END OF YEAR</b>	<u>\$ 725,927</u>	<u>\$ 10,023</u>	<u>\$ 2,932</u>	<u>\$ (1,472,715)</u>	<u>\$ -</u>

**CITY OF DE PERE, WISCONSIN**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)**  
**YEAR ENDED DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Capital Projects				
	TID No. 6	TID No. 7	TID No. 8	TID No. 9	TID No. 10
<b>REVENUES</b>					
Taxes	\$ 1,941,382	\$ 119,604	\$ 563,635	\$ 44,384	\$ 122,131
Intergovernmental	28,243	11,149	228,471	12,474	35,003
Licenses and Permits	-	-	-	-	-
Public Charges for Services	-	-	-	-	-
Miscellaneous	65,705	-	-	-	-
Total Revenues	2,035,330	130,753	792,106	56,858	157,134
<b>EXPENDITURES</b>					
Current:					
Culture and Recreation	-	-	-	-	-
Conservation and Development	14,708	158,049	32,794	102,761	272,422
Debt Service:					
Interest and Fiscal Charges	-	425	-	10,420	6,343
Capital Outlay	187,154	-	-	27,042	411,970
Total Expenditures	201,862	158,474	32,794	140,223	690,735
<b>EXCESS OF REVENUES OVER (UNDER)</b>					
<b>EXPENDITURES</b>	1,833,468	(27,721)	759,312	(83,365)	(533,601)
<b>OTHER FINANCING SOURCES (USES)</b>					
Long-Term Debt Issued	-	30,000	-	735,800	436,000
Premium on Debt Issued	-	1,630	-	39,951	12,762
Proceeds from Sale of Capital Assets	-	-	-	-	3,250
Transfers in	2,000,000	-	-	-	-
Transfers out	(334,541)	(220,437)	(260,645)	(123,097)	(527,604)
Total Other Financing Sources (Uses)	1,665,459	(188,807)	(260,645)	652,654	(75,592)
<b>NET CHANGE IN FUND BALANCES</b>	3,498,927	(216,528)	498,667	569,289	(609,193)
Fund Balances (Deficit) - Beginning of Year	(271,654)	(1,335,742)	896,917	(858,148)	(471,491)
<b>FUND BALANCES (DEFICIT) - END OF YEAR</b>	<u>\$ 3,227,273</u>	<u>\$ (1,552,270)</u>	<u>\$ 1,395,584</u>	<u>\$ (288,859)</u>	<u>\$ (1,080,684)</u>



**CITY OF DE PERE, WISCONSIN**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)**  
**YEAR ENDED DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Capital Projects				
	TID No. 11	TID No. 12	TID No. 13	TID No. 14	TID No. 15
<b>REVENUES</b>					
Taxes	\$ 159,337	\$ 32,005	\$ 93,260	\$ -	\$ -
Intergovernmental	-	-	-	-	-
Licenses and Permits	-	-	-	-	-
Public Charges for Services	-	-	-	-	-
Miscellaneous	-	-	-	-	-
Total Revenues	159,337	32,005	93,260	-	-
<b>EXPENDITURES</b>					
Current:					
Culture and Recreation	-	-	-	-	-
Conservation and Development	123,062	60,071	22,460	1,449	3,537,464
Debt Service:					
Interest and Fiscal Charges	-	5,319	-	-	60,909
Capital Outlay	8,800	9,749	-	-	-
Total Expenditures	131,862	75,139	22,460	1,449	3,598,373
<b>EXCESS OF REVENUES OVER (UNDER)</b>					
<b>EXPENDITURES</b>	27,475	(43,134)	70,800	(1,449)	(3,598,373)
<b>OTHER FINANCING SOURCES (USES)</b>					
Long-Term Debt Issued	-	375,000	-	-	4,167,500
Premium on Debt Issued	-	20,392	-	-	25,837
Proceeds from Sale of Capital Assets	-	447,925	-	-	-
Transfers in	-	-	-	-	-
Transfers out	(292,845)	(53,863)	(136,825)	(92,274)	-
Total Other Financing Sources (Uses)	(292,845)	789,454	(136,825)	(92,274)	4,193,337
<b>NET CHANGE IN FUND BALANCES</b>	(265,370)	746,320	(66,025)	(93,723)	594,964
Fund Balances (Deficit) - Beginning of Year	767,480	881,615	529,254	636,213	(289,743)
<b>FUND BALANCES (DEFICIT) - END OF YEAR</b>	<u>\$ 502,110</u>	<u>\$ 1,627,935</u>	<u>\$ 463,229</u>	<u>\$ 542,490</u>	<u>\$ 305,221</u>

**CITY OF DE PERE, WISCONSIN**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS (CONTINUED)**  
**YEAR ENDED DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020)**

	Capital Projects		
	TID No. 16	TID No. 17	Totals
<b>REVENUES</b>			
Taxes	\$ -	\$ -	\$ 4,606,942
Intergovernmental	-	-	364,538
Licenses and Permits	-	-	73,576
Public Charges for Services	-	-	15,300
Miscellaneous	-	-	251,327
Total Revenues	-	-	5,311,683
<b>EXPENDITURES</b>			
Current:			
Culture and Recreation	-	-	123,539
Conservation and Development	69	7,991	4,580,246
Debt Service:			
Interest and Fiscal Charges	-	-	83,416
Capital Outlay	-	-	4,926,577
Total Expenditures	69	7,991	9,713,778
<b>EXCESS OF REVENUES OVER (UNDER)</b>			
<b>EXPENDITURES</b>	(69)	(7,991)	(4,402,095)
<b>OTHER FINANCING SOURCES (USES)</b>			
Long-Term Debt Issued	-	-	7,967,000
Premium on Debt Issued	-	-	100,572
Proceeds from Sale of Capital Assets	-	-	451,175
Transfers in	-	-	2,992,145
Transfers out	-	-	(7,019,642)
Total Other Financing Sources (Uses)	-	-	4,491,250
<b>NET CHANGE IN FUND BALANCES</b>	(69)	(7,991)	89,155
Fund Balances (Deficit) - Beginning of Year	(40,953)	-	5,419,869
<b>FUND BALANCES (DEFICIT) - END OF YEAR</b>	<u><u>\$ (41,022)</u></u>	<u><u>\$ (7,991)</u></u>	<u><u>\$ 5,509,024</u></u>

**CITY OF DE PERE, WISCONSIN**  
**COMBINING STATEMENT OF NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	Health Self Insurance	Dental Self Insurance	Totals	
			2021	2020
<b>ASSETS</b>				
Current Assets:				
Cash and Investments	\$ 2,329,137	\$ 72,479	\$ 2,401,616	\$ 2,591,951
<b>LIABILITIES</b>				
Current Liabilities:				
Accounts and Claims Payable	240,492	5,943	246,435	136,091
Advance from Other Funds	17,821	10,000	27,821	27,821
Total Liabilities	<u>258,313</u>	<u>15,943</u>	<u>274,256</u>	<u>163,912</u>
<b>NET POSITION</b>				
Unrestricted	<u>\$ 2,070,824</u>	<u>\$ 56,536</u>	<u>\$ 2,127,360</u>	<u>\$ 2,428,039</u>

**CITY OF DE PERE, WISCONSIN**  
**COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**YEAR ENDED DECEMBER 31, 2021**  
(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)

	Health Self Insurance	Dental Self Insurance	Totals	
			2021	2020
<b>OPERATING REVENUES</b>				
Charges for Services	\$ 1,736,058	\$ 144,378	\$ 1,880,436	\$ 2,414,808
<b>OPERATING EXPENSES</b>				
Claims and Administrative Fees	2,047,122	147,086	2,194,208	1,915,108
<b>OPERATING INCOME (LOSS)</b>	(311,064)	(2,708)	(313,772)	499,700
<b>NONOPERATING REVENUES</b>				
Interest Income	82	13,011	13,093	692
<b>CHANGE IN NET POSITION</b>	(310,982)	10,303	(300,679)	500,392
Net Position - Beginning of Year	2,381,806	46,233	2,428,039	1,927,647
<b>NET POSITION - END OF YEAR</b>	<u>\$ 2,070,824</u>	<u>\$ 56,536</u>	<u>\$ 2,127,360</u>	<u>\$ 2,428,039</u>

**CITY OF DE PERE, WISCONSIN**  
**COMBINING STATEMENT OF CASH FLOWS**  
**INTERNAL SERVICE FUNDS**  
**YEAR ENDED DECEMBER 31, 2021**  
**(WITH SUMMARIZED FINANCIAL INFORMATION AS OF DECEMBER 31, 2020)**

	Health Self Insurance	Dental Self Insurance	Totals	
			2021	2020
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Cash Received from Interfund Services	\$ 1,736,058	\$ 144,378	\$ 1,880,436	\$ 2,414,808
Cash Paid to Suppliers	(1,938,924)	(144,940)	(2,083,864)	(1,846,082)
Net Cash Provided (Used) by Operating Activities	(202,866)	(562)	(203,428)	568,726
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest Received	82	13,011	13,093	692
<b>CHANGE IN CASH AND CASH EQUIVALENTS</b>	(202,784)	12,449	(190,335)	569,418
Cash and Cash Equivalents - Beginning of Year	2,531,921	60,030	2,591,951	2,022,533
<b>CASH AND CASH EQUIVALENTS - END OF YEAR</b>	<u>\$ 2,329,137</u>	<u>\$ 72,479</u>	<u>\$ 2,401,616</u>	<u>\$ 2,591,951</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>				
Operating Income (Loss)	\$ (311,064)	\$ (2,708)	\$ (313,772)	\$ 499,700
Change in Operating Assets and Liabilities				
Accounts and Claims Payable	108,198	2,146	110,344	69,026
Net Cash Provided (Used) by Operating Activities	<u>\$ (202,866)</u>	<u>\$ (562)</u>	<u>\$ (203,428)</u>	<u>\$ 568,726</u>
Noncash Capital and Related Financing Activities				
None				

**CITY OF DE PERE, WISCONSIN**  
**SCHEDULE OF WATER UTILITY OPERATING REVENUES AND EXPENSES**  
**YEAR ENDED DECEMBER 31, 2021**  
(WITH COMPARATIVE AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2020)

	<u>2021</u>	<u>2020</u>
<b>OPERATING REVENUES</b>		
Charges for Services:		
Residential	\$ 3,456,836	\$ 3,050,718
Commercial	1,218,336	1,005,954
Industrial	622,361	584,996
Public Authority	155,342	134,607
Private Fire Protection	129,731	138,341
Public Fire Protection	1,291,024	1,390,622
Total Charges for Services	<u>6,873,630</u>	<u>6,305,238</u>
Other Revenues:		
Forfeited Discounts	35,433	18,880
Other Water Revenues	300,474	310,117
Total Other Revenues	<u>335,907</u>	<u>328,997</u>
Total Operating Revenues	7,209,537	6,634,235
<b>OPERATING EXPENSES</b>		
Operation and Maintenance:		
Source of Supply	3,654,115	3,647,860
Pumping	137,797	112,987
Water Treatment	73,821	33,549
Transmission and Distribution	711,981	630,686
Customer Accounts	324,386	345,211
Administrative and General	320,769	452,785
Total Operation and Maintenance	<u>5,222,869</u>	<u>5,223,078</u>
Depreciation	742,558	752,759
Taxes	54,126	54,034
Total Operating Expenses	<u>6,019,553</u>	<u>6,029,871</u>
Operating Income	<u><u>\$ 1,189,984</u></u>	<u><u>\$ 604,364</u></u>

**CITY OF DE PERE, WISCONSIN**  
**SCHEDULE OF SETTLEMENT OF DHS COST REIMBURSEMENT AWARD**  
**PUBLIC HEALTH DEPARTMENT**  
**YEAR ENDED DECEMBER 31, 2021**

	NON-COVID PROGRAMS					COVID PROGRAMS		
	BIOT PLAN 155015	IMMUNIZATION 155020	COMMUNICABLE 155800	CHILDHDLEAD 157720	MCH 159320	BIOT PLAN 159220	DPH PEHP COVID 155801	ELC CARES 155802
DHS identification number								
Grant Award	\$ 34,412	\$ 7,458	\$ 3,600	\$ 1,877	\$ 8,933	\$ 9,294	\$ 7,039	\$ 6,848
Award period	7/1/20 - 6/30/21	1/1/21 - 12/31/21	7/1/20 - 6/30/21	1/1/21 - 12/31/21	1/1/21 - 12/31/21	9/1/20 - 8/31/21	4/1/20 - 3/31/21	2/1/20 - 09/30/21
Period of award within audit period	1/1/21 - 6/30/21	1/1/21 - 12/31/21	1/1/21 - 6/30/21	1/1/21 - 12/31/21	1/1/21 - 12/31/21	9/1/20 - 12/31/21	1/1/21 - 12/31/21	2/1/21 - 12/31/21
Expenditures reported to DHS for payment	\$ 43,284	\$ 7,458	\$ 4,024	\$ 1,877	\$ 8,933	\$ 9,445	\$ 7,015	\$ 6,847
Contract Year	260	160	260	160	160	60	160	60
Actual allowable costs of award								
Program expenses								
Compensation of current officers, directors, trustees, and key employees	\$ 25,861	\$ 4,033	\$ 810	\$ 1,232	\$ 6,640	\$ 6,939	\$ 6,785	\$ 6,022
Compensation not included above, to disqualified persons								
Other salaries and wages								
Pension plan contributions	1,658	293	45	168	449	461	14	193
Other employee benefits	9,748	1,682	131	477	1,844	2,045	163	632
Other costs	6,017	1,450	3,038	-	-	-	53	-
Total allowable costs	\$ 43,284	\$ 7,458	\$ 4,024	\$ 1,877	\$ 8,933	\$ 9,445	\$ 7,015	\$ 6,847

<sup>(1)</sup> Allocated based on actual time spent.

	ELC CARES 155806	ICA 155809	SLFRF ARPA 155811	PH CRISIS 155812
DHS identification number				
Grant Award	\$ 270,934	\$ 6,995	\$ 28,168	\$ 121
Award period	10/1/20 -10/31/22	7/1/21 -12/31/20	3/1/21 -12/31/24	7/1/21 -12/31/21
Period of award within audit period	1/1/21 - 12/31/21	3/1/20 -06/30/24	8/1/21 -12/31/21	7/1/21 -12/31/21
Expenditures reported to DHS for payment	\$ 270,976	\$ 8,483	\$ 29,757	\$ 121
Contract Year	260	460	460	360
Actual allowable costs of award				
Program expenses				
Compensation of current officers, directors, trustees, and key employees	\$ 185,956	\$ 8,177	\$ 15,920	\$ 95
Compensation not included above, to disqualified persons				
Other salaries and wages				
Pension plan contributions				
Other employee benefits	8,449	109	969	6
Other costs	37,672	197	4,817	19
	-	-	-	-
Total allowable costs	\$ 270,976	\$ 8,483	\$ 28,168	\$ 120

<sup>(1)</sup> Allocated based on actual time spent.

**ADDITIONAL INDEPENDENT AUDITORS' REPORT  
FOR BASIC FINANCIAL STATEMENTS**





**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

City Council  
City of De Pere, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of De Pere, Wisconsin (the City) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated July 11, 2022.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and responses as item 2021-002 to be a material weakness.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and responses as item 2021-001 to be a significant deficiency.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **City of De Pere, Wisconsin's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described in the accompanying schedule of findings and responses. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "CliftonLarsonAllen LLP". The signature is written in a cursive, flowing style.

**CliftonLarsonAllen LLP**

Green Bay, Wisconsin  
July 11, 2022

## **FEDERAL AND STATE AWARDS**

**CITY OF DE PERE, WISCONSIN  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
YEAR ENDED DECEMBER 31, 2021**

Grantor Agency/Federal Program Title	Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 1/1/21	Cash Received (Refunded)	Accrued (Deferred) Revenue 12/31/21	Total Expenditures	Subrecipient Payments
<b>U.S. DEPARTMENT OF JUSTICE</b>								
Internet Crimes Against Children Task Force Program	16.800	WI Department of Justice	Unknown	\$ -	\$ 570	\$ -	\$ 570	\$ -
<b>U.S. DEPARTMENT OF TREASURY</b>								
COVID 19: Routes to Recovery	21.019	WI Department of Administration	Direct	(319,310)	-	319,310	-	-
COVID 19: Coronavirus State and Local Fiscal Recovery Fund	21.027	WI Department of Human Services	Direct	-	1,306,787	(1,306,787)	-	-
COVID 19: Coronavirus State and Local Fiscal Recovery Fund	21.027	WI Department of Human Services	155811	-	12,695	17,062	29,757	-
Total U.S. Department of Treasury				<u>(319,310)</u>	<u>1,319,482</u>	<u>(970,415)</u>	<u>29,757</u>	<u>-</u>
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>								
Public Health Emergency Preparedness	93.069	WI Department of Human Services	155015	(8,113)	40,517	10,880	43,284	-
Immunization Cooperative Agreements	93.268	WI Department of Human Services	155020	(3,386)	8,496	2,348	7,458	-
COVID 19: Immunization Cooperative Agreements	93.268	WI Department of Human Services	155809	-	3,840	4,643	8,483	-
Total Immunization Cooperative Agreements				<u>(3,386)</u>	<u>12,336</u>	<u>6,991</u>	<u>15,941</u>	<u>-</u>
COVID 19 Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)	93.323	WI Department of Human Services	155802	(7,353)	14,200	-	6,847	-
COVID 19 Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)	93.323	WI Department of Human Services	155806	-	203,642	67,334	270,976	-
Total Epidemiology and Laboratory Capacity for Infectious Diseases				<u>(7,353)</u>	<u>217,842</u>	<u>67,334</u>	<u>277,823</u>	<u>-</u>
COVID 19 Public Health Crisis Response Awards	93.354	WI Department of Human Services	155801	(27,397)	34,412	-	7,015	-
COVID 19 Public Health Crisis Response Awards	93.354	WI Department of Human Services	155812	-	-	121	121	-
				<u>(27,397)</u>	<u>34,412</u>	<u>121</u>	<u>7,136</u>	<u>-</u>
Preventive Health and Health Services Block Grant	93.991	WI Department of Human Services	159220	(1,478)	10,772	151	9,445	-
Maternal and Child Health Services Block Grant to the States	93.994	WI Department of Human Services	159320	(7,792)	13,455	3,270	8,933	-
Total U.S. Department of Health and Human Services				<u>(55,519)</u>	<u>329,334</u>	<u>88,747</u>	<u>362,562</u>	<u>-</u>
<b>U.S. DEPARTMENT OF HOMELAND SECURITY</b>								
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	WI Department of Military Affairs	PA-05-WI-4520-PW-00068	-	-	90,653	90,653	-
Total Federal Awards				<u>\$ (374,829)</u>	<u>\$ 1,649,386</u>	<u>\$ (791,015)</u>	<u>\$ 483,542</u>	<u>\$ -</u>

The notes to the schedule of expenditures of federal awards are an integral part of this schedule.

**CITY OF DE PERE, WISCONSIN  
SCHEDULE OF EXPENDITURES OF STATE AWARDS  
YEAR ENDED DECEMBER 31, 2021**

Grantor Agency/State Program Title	State I.D. Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 1/1/21	Cash Received (Refunded)	Accrued (Deferred) Revenue 12/31/21	Total Expenditures	Subrecipient Payments
<b>DEPARTMENT OF NATURAL RESOURCES</b>								
Recycling Grant	370.670	Direct Program	Direct	\$ -	\$ 97,975	\$ -	\$ 97,975	\$ -
Total Department of Natural Resources				-	97,975	-	97,975	-
<b>DEPARTMENT OF HEALTH SERVICES</b>								
Communicable Disease Control & Prevention	435.155800	Direct Program	155032	-	3,898	126	4,024	-
Cons Contracts CHHD Ld	435.157720	Direct Program	155800	-	741	1,136	1,877	-
Total Department of Health Services				-	4,639	1,262	5,901	-
<b>DEPARTMENT OF JUSTICE</b>								
Law Enforcement Training Program	455.231	Direct Program	Direct	-	5,120	-	5,120	-
Total State Programs				\$ -	\$ 107,734	\$ 1,262	\$ 108,996	\$ -

*The notes to the schedule of expenditures of state awards are an integral part of this schedule.*

**CITY OF DE PERE, WISCONSIN**  
**NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS**  
**YEAR ENDED DECEMBER 31, 2021**

**NOTE 1 BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards and Schedule of Expenditures of State Awards include the federal and state grant activity of the City of De Pere, Wisconsin and are presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of the *Department of Health Services Audit Guide*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

**NOTE 2 SIGNIFICANT ACCOUNTING POLICIES**

Revenues and expenditures in the schedules are presented in accordance with the modified accrual basis of accounting and are generally in agreement with revenues and expenditures reported in the City's 2021 fund financial statements. Accrued revenue at year-end consists of federal and state program expenditures scheduled for reimbursement to the City in the succeeding year while unearned revenue represents advances for federal and state programs that exceed recorded City expenditures. Because of subsequent program adjustments, these amounts may differ from the prior year's ending balances.

The City has not elected to charge a de minimis indirect cost rate of 10% allowed under the Uniform Guidance.

**NOTE 3 STATE OF WISCONSIN REPORTING SYSTEMS**

The Wisconsin Department of Health Services (DHS) utilize the Community Aids Reporting System (CARS) for reimbursing the City for various federal and state program expenditures. The expenditures reported on the Schedule of Expenditures of Federal Awards and the Schedule of State Financial Assistance for various DHS programs agree with the expenditures reported on the March 2022 CARS.

**CITY OF DE PERE, WISCONSIN  
SCHEDULE OF FINDINGS AND RESPONSES  
YEAR ENDED DECEMBER 31, 2021**

**Section I – Summary of Auditor’s Results**

Type of auditors’ report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	Yes
Significant deficiency(ies) identified?	Yes
Noncompliance material to basic financial statements noted?	No

**Section II – Internal Control Over Financial Reporting**

<b>FINDING NO.</b>	<b>FINANCIAL STATEMENT FINDINGS</b>
2021-001	<b>Preparation of Annual Financial Report</b> Repeat of Finding 2020-001
Type of Finding:	Significant deficiency in internal control over financial reporting.
Condition:	Current City staff maintains accounting records which reflect the City’s financial transactions; however, preparing the City’s annual financial report, including note disclosures, involves the selection and application of specific accounting principles which would require additional experience and knowledge. The City contracts with us and our knowledge of applicable accounting principles, financial statement format, and note disclosures to assist in the preparation of the annual financial report in an efficient manner. Management reviews, approves, and takes responsibility for the fair presentation of the financial statements. However, as independent auditors, CLA cannot be considered part of the City’s internal control system. As part of its internal control over preparation of its financial statements, including disclosures, the City had implemented a comprehensive review procedure to ensure that the financial statements, including note disclosures, are complete and accurate.
Criteria or Specific Requirement:	The preparation and review of the annual financial report by staff with expertise in financial reporting is an internal control intended to prevent, detect, and correct a potential omission or misstatement in the financial statements or notes or other required State Financial reports.
Cause:	City management has determined that the additional costs associated with training staff to become experienced in applicable accounting principles and note disclosures outweigh the derived benefits.
Effect:	Without our involvement, the City may not be able to completely prepare an annual financial report in accordance with accounting principles generally accepted in the United States of America.
Recommendation:	We recommend the City continue reviewing the annual financial report. Such review procedures should be performed by an individual possessing a thorough understanding accounting principles generally accepted in the United States of America and knowledge of the City’s activities and operations. While it may not be cost beneficial to train additional staff to completely prepare the report, a thorough review of this information by appropriate staff of the City is necessary to obtain a complete and adequate understanding of the City’s annual financial report.
View of Responsible Officials:	There is no disagreement with the audit finding.

**CITY OF DE PERE, WISCONSIN  
SCHEDULE OF FINDINGS AND RESPONSES  
YEAR ENDED DECEMBER 31, 2021**

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**Section I – Internal Control Over Financial Reporting (Continued)**

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<b>FINDING NO.</b>	<b>FINANCIAL STATEMENT FINDINGS</b>
2021-002	<b>Adjustments to the City's Financial Records</b>
	Repeat of Finding 2020-002
Type of Finding:	Material weakness in internal control over financial reporting.
Condition:	As part of our audit, we proposed adjusting journal entries that were material to the City's financial statements.
Criteria or Specific Requirement:	Material adjusting journal entries proposed by the auditors are considered to be an internal control deficiency.
Cause:	While City staff maintains financial records which accurately report revenues and expenditures throughout the year, preparing year-end adjusting and closing entries requires additional expertise that would entail additional training and staff time to develop.
Effect:	Year-end financial records prepared by the City may contain material misstatements.
Recommendation:	We recommend the City designate an individual to obtain additional training in order to prepare the adjusting and closing entries. We are available to assist the individual in obtaining the understanding to prepare these entries.
View of Responsible officials:	There is no disagreement with the audit finding.



